## **Orcas Island Airport**

Instrument Approach
Feasibility Study & Airport Layout Plan











Prepared for the Port of Orcas Eastsound, Washington

March 4, 2008



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**Final Report** 

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Port of Orcas Eastsound, Washington

AIP Project # 3-53-0023-06

Prepared by:



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## INTRODUCTION

#### **AIRPORT PLANNING STUDY PROGRAM**

The Port of Orcas Island Airport – Eastsound Washington (Airport Sponsor) initiated the preparation of this Airport Study to inventory the existing conditions of the airport facility, to determine the feasibility of obtaining a non-precision straight-in instrument approach to the airport, to identify the impacts of a 500' Primary Surface required by a non-precision straight-in instrument approach, and to update the Airport Layout Plan drawings that depict the existing and proposed airport development for the Orcas Island Airport.

This study, following a comprehensive review of design considerations, identifies the airport improvement priorities based on obtaining a non-precision straight-in instrument approach, and the preferred development concept for the Larson Property located on the southeast section of the airport. The planned airport improvements have been designed in accordance with current FAA airport standards and airspace criteria. The approved update to the Airport Layout Plan (ALP) enables the Port of Orcas Island to apply for future federal and state-eligible airport development grants.

#### **PLAN OBJECTIVES**

The Airport Study has been designed to provide an objective look at future airport needs, and to answer some basic questions about the Orcas Island Airport, including:

- What are the existing airport facilities, equipment and operating conditions?
- What are the current and forecast levels of general aviation activity?
- What is the feasibility of obtaining a non-precision straight-in instrument approach?
- What are the impacts of a non-precision straight-in instrument approach and a 500' Primary Surface?
- What are the opportunities for improved airport ground access?
- What alternative design concepts can be used to develop the Larson Property in a manner that is in accordance with FAA design standards and local, state, regional and national goals?

#### **PLANNING STUDY AGREEMENT**

The Port of Orcas Island entered into an agreement with Bucher, Willis & Ratliff Corporation (BWR) for the preparation of the Airport Study for the Orcas Island Airport to complete an airport study. The plan was funded through a 95 percent grant by the FAA through the Airport Improvement Program (AIP), with a 5 percent local match.

#### **AIRPORT STUDY PHASES AND DOCUMENTATION**

**Table 1.1**, Description of Airport Planning Program, identifies each element and task included in the Airport Study. The study is being conducted in five (5) separate elements to allow participants the opportunity for input, to provide formal review and discussion of findings and permit coordination with regards to development priorities.

#### **STUDY COORDINATION**

Overall, the development of the Airport Study is evidence that the Port of Orcas Island recognizes the importance of aviation in the inclusive concept of community and transportation planning.

When approved by the Port Authority, the study represents the expressed intentions of all agencies regarding the location and extent of airport improvements. This permits more effective long-range programming and budgeting, reduces the review and approval periods, and provides for orderly and timely development.

#### **DESCRIPTION OF AIRPORT PLANNING PROGRAM**

#### Table 1.1

<ul> <li>ELEMENT 1 – AIRPORT INVENTORY</li> <li>Assemble Airport Review/Steering Committee</li> <li>Physical Airport Site Investigation</li> <li>Based Aircraft/Operational Activity/Aircraft Mix</li> <li>Review Airport Data/Ordinances/Agreements</li> <li>Airport Service Area/Surrounding Facilities</li> <li>Identify Existing Critical Aircraft</li> <li>Wind Analysis using Whidbey Island NAS wind data</li> </ul>	<ul> <li>ELEMENT 2 – AVIATION DEMAND FORECASTS</li> <li>Gather Forecast of Future Based Aircraft and         Operational Demand and input in FAA Terminal         Area Forecast Format</li> <li>Identify Activity by FAA Airport Design Categories</li> <li>Identify Existing and Future Critical Aircraft</li> </ul>
<ul> <li>ELEMENT 3 – FACILITY REQUIREMENTS,</li> <li>ALTERNATIVES AND SITE SELECTION</li> <li>Evaluation of Airfield and Terminal Area and</li> <li>Develop Planning Alternatives for Larson Property</li> <li>Alternatives Analysis Conceptual ALP Drawing Set</li> <li>Airport Access and Obstructions</li> </ul>	ELEMENT 4 – STRAIGHT-IN INSTRUMENT APPROACH FEASIBILITY ANALYSIS  Circling and Straight-In Instrument Approach Analysis and Review Impact of 500' Primary Surface FAA Coordination
<ul> <li>ELEMENT 5 – AIRPORT PLANS</li> <li>Airport Layout Drawing</li> <li>Airport Airspace Drawing</li> <li>Runway Inner Approach Surface Drawings</li> <li>Terminal Area/Airport Access Plan Drawing</li> <li>Airport Property Map</li> </ul>	

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## **AIRPORT INVENTORY**

#### INTRODUCTION

The inventory is the most important step in the Airport development process. It involves a systematic data collection process that provides an understanding of past and present aviation factors at the Orcas Island Airport. A comprehensive inventory is used to form the basis for Airport recommendations throughout this feasibility study, which includes the following major inventory tasks:

- An on-site inspection (conducted in February 2006) and inventory of Airport facilities, equipment, and services to assess existing physical conditions, including the identification of both on and off-Airport land uses and the heights of objects for airspace purposes;
- ➤ Discussions with local representatives regarding recent Airport trends, operational activity, and level of service;
- ➤ Gathering Airport activity data, project records, and aeronautical background information; and a review of historical Airport information, previous Airport layout plans, maps, charts, and of Airport facilities including local Airport-related ordinances, policies, operating standards and lease agreements;
- ➤ The collection of State, Regional, County, and Village of Eastsound information to understand regional economic conditions, Airport development patterns, and land use planning, including environmental policies and plans;
- A review of local and regional comprehensive planning policies and regulations to understand land use conditions related to aviation and commercial activities. These activities include current and planned on and off-Airport land use development and property information, surrounding land use patterns, existing and proposed transportation developments, infrastructure, and utilities.
- ➤ The collection of regional climatic information, including predominate winds, cloud and visibility conditions and precipitation levels.

#### AIRPORT CHARACTERISTICS

#### **AIRPORT LOCATION AND ACCESS**

The Orcas Island Airport (ORS) is located approximately 1/2 mile north of the Village of Eastsound and is part of the Urban Growth Area (UGA). The Village of Eastsound is located in the northwest corner of Washington in San Juan County. San Juan is the smallest of Washington's 39 Counties with approximately 175 square miles of land area. San Juan County was established as a part of Washington Territory in 1873 and consists of 176 named islands and reefs (up to 743 at low tides). The largest islands in the County are San Juan, Orcas, Lopez, and Shaw, all of which are served by the Washington State Ferry System. Access to the Airport is provided via Mt. Baker Road and Schoen Lane.

The San Juan
Islands

Siller Classes

Shirt Bull

Finding

Shirt Bull

Shirt B

**EXHIBIT 2.1: GEOGRAPHIC LOCATION** 

#### **EXHIBIT 2.2: AIRPORT LOCATION**



#### **AIRPORT CLASSIFICATION**

NPIAS airports have been identified by the FAA due to their significance in the national air transportation infrastructure. <u>The FAA National Plan of Integrated Airport Systems (NPIAS) 2005-2009</u> identifies the Orcas Island Airport as a Commercial Service (CM) facility. NPIAS Airports have been identified by the FAA due to their significance in the national air transportation infrastructure. Commercial service Airports are defined as public Airports receiving scheduled passenger service and having 2,500 or more enplaned passengers per year.

Based on the application of Airport design criteria from FAA *Advisory Circular* 150/5300-13, *Change* #9, *Airport Design*, and as identified in the WSDOT State Aviation System Plan (WSASP), the Orcas Island Airport has an Airport Reference Code (ARC) of B-I, small.

The function and service level for this classification of facility is currently designed to accommodate 95 percent of the small general aviation fleet (aircraft weighing 12,500 lbs. or less), which includes all single-engine planes and most light twin piston-engine planes with approach speeds less than 121 knots and wingspans less than 49 feet in total width.

#### **ESSENTIAL PUBLIC FACILITY DESIGNATION**

Port Orcas Island Airport has been designated as an Essential Public Facility (EPF) in accordance with the provisions of the Washington State Growth Management Act (GMA) and the Planning Enabling Act (PEA). The Orcas Island Airport has been designated as an Essential Public Facility (EPF) in accordance with the provisions of the Washington State Growth Management Act (GMA) and the Planning Enabling Act (PEA). This designation was granted to protect public use general aviation Airports that are essential to the states' aviation system, from encroachment by incompatible land uses. The EPF requires that the cities and counties planning under the GMA, through their local comprehensive plans and growth regulations, protect these facilities by discouraging the siting of incompatible land uses adjacent to such Airports and that land use actions allow for the siting of EPF's and promote the orderly expansion and development of existing EPF's.

The Orcas Island Airport Overlay District was adopted on September 9, 2003 (Ordinance 2-2003). The Airport Overlay District protects and preserves the viability of the Orcas Island Airport by imposing regulations that control the height of structures near the Airport, and that control the allowable land uses in the vicinity of the Airport. The Airport Overlay District limits land uses that may interfere with Airport operations and provides for improved levels of safety for both the flying public and the businesses located in the vicinity of the Airport.

#### **URBAN GROWTH AREA**

The Orcas Island Airport is located in an urban growth area (UGA) for San Juan County. The GMA requires that the county designate UGA's based upon the 20-year population projection made for the county by the Washington State Office of Financial Management (OFM). Specifically, UGA's are required to include areas and densities sufficient to accommodate the urban growth that is projected to occur in the county for the succeeding 20-year period. UGA's are a growth management tool used by the county to prevent urban sprawl by maintaining planned growth areas that specifically allows for higher density growth and infrastructure development.

#### **AIRPORT OWNERSHIP AND HISTORY**

The critical need for air service united Orcas Island residents to form their own port district in 1959. A public meeting took place on August 1, 1958 with an election to form the port district to create a public Airport. The vote was 130 in favor, one against and two in favor of forming a county airport. The port came into operation Jan. 12, 1959. The port then purchased property and the private airstrip for \$14,000.

The port now has five commissioners and is managed by a professional airport manager. According to a state Aviation Division study, the Airport provides more than \$13 million in direct, indirect and induced economic impacts through jobs, salaries and contributions to the local economy.

From the 1970s-1990s, the Airport went through expansion and construction projects with the help of Federal Aviation Administration funding. It included construction of a more than half-million dollar wildlife perimeter fence in 2002-03.

The Airport runway is now 2,900 feet long and 60 feet wide. In 2005, there were more than 58,000 aircraft operations and more than 6,400 passengers served. 75 aircraft are based on the 64-acre facility. Regular air service is provided with other firms offering freight, recreation and flight instruction.<sup>1</sup>

#### **AVAITION SERVICES**



Orcas Island Airport offers a wide variety of Airport and aircraft services for based and transient user. The Airport terminal area also accommodates indirect as well as non-aviation uses. **Table 2.1** lists the services and tenants currently at the Airport.

<sup>&</sup>lt;sup>1</sup> Reproduced from http://www.washingtonports.org/port\_information/histories/orcas.htm

Table 2.1 Airport Services Orcas Island Airport					
Direct Airport/Avia	Direct Airport/Aviation Related Services				
Service Provider	Services Offered				
Gashawk Services	Major and minor aircraft repair				
Aeronautical Services Inc	100LL fuel service				
United Parcel Service Mail, Freight and Package Delivery					
FedEx Mail, Freight and Package Delivery					
San Juan Air Airline Passenger Service					
Northwest Sky Ferry	Flight Training, Aircraft Rentals and Charter Flights				
Magic Air	Scenic Flights in a TravelAir Biplane				
Kenmore Air Express Airline Passengers and Packages					
In-Direct/Non-Air <sub>I</sub>	port Related Services				
Dallas Electric	Electrical contractor				
Heritage Aviation	Aircraft Museum				
Island Cabinets	Carpentry				
Note: Some of these services are not necessarily aviation related but are compatible uses on Airport property.					

Source: Physical Airport site inspection, BWR Corporation, February 2006.

#### **CURRENT AIRPORT ACTIVITY**

Orcas Island Airport currently has 75 based aircraft: 72 single engine, and three multi-engine. Based on a February 2006 site inspection, and Airport records, there are currently 75 based aircraft at the Orcas Island Airport: 72 single engine, and three multiengine. The 2005 annual aircraft operations were estimated to be 58,272 with 17,288 (30%) conducted as local, 25,000 (43%) as itinerant flights, 12,384 (21%) as air taxi, and 6,495 (11%) as air carrier operations. Table 3.1 on page 3-3, depicts the historical operational activity and the historical record of based aircraft as reported on the FAA 5010 Master Record at the Orcas Island Airport.

#### WIND CONDITIONS

Published first-order wind information from NAS Whidbey Island was used in this study given its proximity to Orcas Island Airport. The unusual variation of weather patterns along the coast of Washington, NAS Whidbey Island provides weather information that most closely approximates what is experienced at Orcas Island Airport. **Table 4.1** illustrates the percent of all-weather wind coverage for the 10.5 and 13.0-knot wind velocities.

#### AIRFIELD/AIRSIDE FACILITY INVENTORY

A listing of the major airfield facilities and equipment along with a corresponding assessment of physical conditions, based on a February 2006 BWR site visit and inspection, is listed in **Tables 2.2, 2.3,** and **2.4**.

#### **GENERAL AIRFIELD INFORMATION**

The elevation of Orcas Island Airport is 31 feet above mean sea level. The airfield reference coordinates are: 48° 42′ 30″ N, 122° 54′ 38″ W. The current magnetic declination for Orcas Island Airport is 19° 20′ E (National Geophysical Data Center, 2004 - magnetic variation is approximately 7 minutes east per year).

Runway 16



#### **Runway System**

The Orcas Island Airport consists of a single runway system: a standard paved primary north-south Runway 16-34 (2,900 x 60'). Both runway ends have blast pads prior to the runway thresholds to satisfy the FAA Runway Safety Area requirements. Runway 16 has a marked blast pad of approximately 250 feet and Runway 34 has a marked blast pad of 230 feet.

Runway 34





Runway 16-34 has medium-intensity runway lighting (MIRL) system that is in good condition. Runway 16-34 is in good condition with estimated pavement strength of 12,500 lbs. single wheel gear (SWG). The basic visual runway markings are in fair condition.

**Taxiway System** 





#### **Taxiway System**

Runway 16-34 is served by a 30 foot wide, parallel taxiway that connects the runway ends to the terminal area and aircraft parking apron. Mid-field connector taxiways provide access between the terminal area and tie down areas east of Runway 16-34 and to the hangar areas on both sides of the runway. The taxiway pavement is in good condition. The taxiway marking consists of a centerline stripe and is in fair condition. The taxiway uses a blue LED lighting system and reflective markers to outline the edges of the pavement.

Table 2.2 Existing Airfield Facilities and Condition Orcas Island Airport				
Airfield Item	Description and Size	Condition		
	Runway Facilities & Equipment			
RUNWAY 16-34  Runway Surface True Runway Bearing Pavement Markings Runway Lighting Visual Approach Aids Runway 16 Runway 34	2,900' x 60' (paved) 180.25° Basic markings, centerline stripe, relocated thresholds Medium-intensity runway lighting (MIRL) 4-box VASI on left (3.40 degrees glide path) 2-light PAPI on left (4.00 degrees glide path)	Good N/A Fair Good Good		
	Taxiway Facilities & Equipment			
Parallel Taxiway Taxiway Lighting	Full standard parallel taxiway with two end connectors and two midfield connectors  LED Lighting system and edge reflectors	Good Good		
Additional Airfield Items				
Airport Rotating Beacon Wind Indicator Airport Electrical Vault	New Beacon Installed in 2006 Mid-field, east side of Runway 16-34 Located in an individual hangar NW of Hangar 23	Good Good Good		

Source: Airport Management File & Site Inspection (BWR, February 2006)

Table 2.3 Terminal Area Structures Orcas Island Airport					
Building Number	Aviation Use		Dimensions/Area (S.F.)		
24	Aeronautical Services	Good	2,458.0		
25	25 Magic Air Tours		2,400.0		
N. Shack	N. Shack Home Inspection Services		120.0		
Terminal Northwest Sky Ferry		Good	25.0		
Terminal San Juan Airlines/West Isle Air		Good	157.0		
Terminal Kenmore Air Express		Good	157.0		
S. Shack Empire Air / FedEx		Fair	120.0		
	Total: 5,437 S.F.				

Source: Airport Management File & Site Inspection (BWR, February 2006)

#### EXHIBIT 2.3 AIRPORT DIAGRAM/ LAYOUT



#### **TERMINAL AREA COMPLEX**

The Orcas Island Airport terminal area complex is located on the east side of the airfield with accommodations for small fixed-wing and rotor-wing aircraft with services ranging from basic fueling service to full aircraft maintenance. The following are major terminal area/landside facilities:

- → Administrative offices
- → Aircraft maintenance hangars
- → Self Serve Fueling 100LL
- → Aircraft storage hangars
- → Aircraft tie-downs

- → FedEx / UPS sorting facility
- → Airline passenger terminal
- → Meeting facilities
- → Museum
- → On-demand Charters

#### **AIRPORT TERMINAL BUILDING**

See Table 2.3 and 2.4 for building and hangar size and condition. The terminal building contains the Airport office, passenger lounge and ticketing area, charter service, board room and public meeting facility.

The Airport office contains the administrative offices for the Airport manager, the AWOS computer system and a public meeting area for holding Port business meetings and other public meetings.

#### **Aeronautical Services Facility**



#### **Ticket Counter**

San Juan Airlines offers flights to Boeing Field in Seattle, and Rugby



Aviation offers "on-demand" charter service U.S. and Canada, aircraft

rentals and flight training. Not all businesses located on Orcas Island Airport are directly aviation related.

**Terminal Building** 



**Table 2.3** lists the terminal area offices, hangars and businesses as well as the designated pilot facilities and including approximate square footage and a physical condition assessment of each structure.

**Magic Air Hangar** 



#### **AIRCRAFT HANGARS**

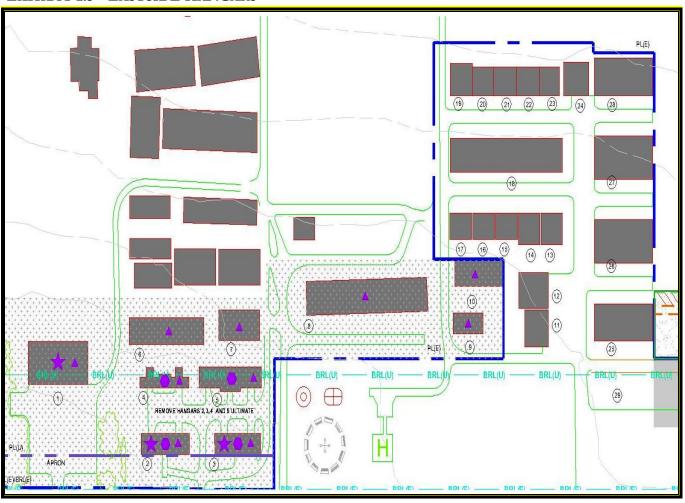
Orcas Island Airport has a number of aircraft storage hangars. **Exhibit 2.4, 2.5** and **Table 2.4** show the respective aircraft storage hangars including information regarding the structures location with respect to through the fence operations.

(42)

**EXHIBIT 2.4 – WESTSIDE HANGARS** 

Through the fence agreement.

**EXHIBIT 2.5 – EASTSIDE HANGARS** 



Through the fence agreement.

	Airport .	Hangar Facilities and Leases	
		Orcas Island Airport	
• 11 - 11 - 12 - 13 - 13 - 13 - 13 - 13 -			
RECOMMEND LIGHTING STRUCTURE	(1)	HANGAR 🛕 🗙	40' MSL
-	2	T-HANGAR 🛕 🧓 🬟	36,5° MS
THROUGH FENCE OPERATOR	3	T-HANGAR 🛕 🧶 🛬	36.5" MS
STRUCTURE TO BE RELOCATED TO LARSON PROPERTY	<b>4</b>	T-HANGAR 🛕 🂍	40' MSL
WHEN STRAIGHT-IN INSTRUMENT APPROACH IS ESTABLISHED	(3)	T-HANGAR 🛕 💍	36.5' MS
	(6)	T-HANGAR 🛕	45' MSL
70	(7)	T-HANGAR 🛕	36' MSL
	(8)	T-HANGAR A	46.5° MS
-	(3)	SEWER PLANT / OFFICE/SLIPTREATMENT	41.5' MS
	(10)	SEWER PLANT / OFFICE/SLIPTREATMENT	41.5' MS
	(1)	HANGAR	49.5' MS
17	①	HANGAR	49.5' MS
	<b>3</b>	HANGAR	49.5° MS
75	(14)	HANGAR	49.5' MS
	13	HANGAR	49.5' MS
in-	19	HANGAR	49.5' MS
	13	HANGAR	49.5° MS
	(18)	T-HANGAR	54.5' MS
	13	HANGAR	59.5' MS
	20	HANGAR	59.5' MS
	23	HAN GAR	59.5' MS
-	(2)	HANGAR	59.5' MS
	(2) (3)	HANGAR	59.5' MS
-	23)	HANGAR	59.5' MS
	29 23	CONVENTIONAL COMMON HANGAR	56' MSL
	20	CONVENTIONAL COMMON HAN GAR	66' MSL
	27	CONVENTIONAL COMMON HANGAR	71' MSL
	28	CONVENTIONAL COMMON HANGAR	66' MSL
	2	FUEL	48' MSL
	39	TERMINAL/ADMINISTRATION	40.5' MS
	3	HANGAR 🧶	54' MSL
	3	HANGAR 🌑	48,8° MS
	3	CONVENTIONAL COMMON HANGAR 🛕 🔅	60' MSL
	0	HOUSE 🛕 🖈	45' MSL
	<b>3</b>	CONVENTIONAL COMMON HANGAR 🛕 🛣	60' MSL
32	3	CONVENTIONAL COMMON HANGAR	60' MSL
	(B)	CONVENTIONAL COMMON HANGAR	65' MSL
	3 3 3 4	CONVENTIONAL COMMON HANGAR	70' MSL
	(38)	CONVENTIONAL COMMON HANGAR	70' MSL
	(33)	CONVENTIONAL COMMON HANGAR	75' MSL
	40	CONVENTIONAL COMMON HANGAR	90' MSL
	(47)	CONVENTIONAL COMMON HANGAR 🔺 🖈	60' MSL
	43 43 44	CONVENTIONAL COMMON HANGAR	100' MSL
	43	CONVENTIONAL COMMON HANGAR	90' MSL
	(44)	CONVENTIONAL COMMON HANGAR	90' MSL
	(45)	MEDICAL *	70' MSL
	49	MEDICAL *	40' MSL
	43	HANGAR 🛕 ★	60' MSL

#### Aircraft Apron/ Ramp/ Tie-Down Areas

The aircraft parking apron is used for the tie-down, fueling, maneuvering of vehicles and aircraft and consists of following areas:

#### Ramp and Tie-Down Area



Main Aircraft Parking Apron/Tie-Down: The main Airport apron is paved and used for San Juan Airline operations, the Rugby Aviation Fleet, transient aircraft tie-down, fueling operations and access to and from the hangar areas.

Paved Tie-Down Area: There is a paved tie-down area located north and south of the Terminal Building apron area. These tie-down areas will accommodate a minimum of 40 aircraft on the paved surface.

Grass Tie-Down Area: The Orcas Island Airport has a grass tie-down area located north of the fueling facility and south of the heliport and windsock. The grass tie-down area can accommodate 21 aircraft.

#### **AVIATION FUEL DISTRIBUTION/STORAGE**

Fuel storage at the Orcas Island Airport consists of one 10,000-gallon 100LL self-service tank. Fuel facility is an underground facility located on the north end of the main parking apron, adjacent to the grass tie-down area.



#### **AIRPORT UTILITIES AND MAINTENANCE SERVICES**

An Airport typically requires a variety of utility services in order to conduct regular business and provide basic essentials to its tenants and users. **Table 2.5** provides a listing of utilities and services currently serving the Orcas Island Airport.

Table 2.5 Airport Utilities/ Providers Orcas Island Airport		
Utility/Service Utility Service Provider		
Electrical Service	OPALCO	
Water System	Eastsound Water Users Association (EWUA)	
Telephone Service Century Telephone		
Cable Television Provider Sun Country Cable		
Fuel/ Propane Service	San Juan Propane	
Waste Water Sewer System	Eastsound Water and Sewer District	
High Speed Internet	net Century Tel DSL	
Fire Protection Services	San Juan Fire District No. 2	

Source: Physical Airport site inspection, (BWR, February 2006).

#### AIRPORT AUTOMOBILE ACCESS AND PARKING

#### **Airport Access/Entrance**

To get to Orcas Island, traveling by boat or by air is required. There are many options for boating, including private charters or public transportation provided by Washington State Ferries. The Orcas Island Airport access is directly via Schoen Lane that connects to Mount Baker Road which is a 2-lane road.

#### **Airport Auto Parking**

Public auto parking is available at the entrance to Orcas Island Airport and north of the terminal building. The Terminal Building parking area can accommodate 8 automobiles; the long term parking area can accommodate 60 automobiles. The parking area near the Aeronautical Services building can accommodate 18 automobiles near Building 24.

#### **Terminal Area Lighting**

Lighting for the terminal area complex is provided by mounted flood-lighting located at several locations in the terminal area, including the apron/tie-down and auto parking areas.

#### AIRSPACE SYSTEM AND NAVIGATIONAL AIDS

#### **Navigational Aids**

Navigational aids (NAVAIDs) are used to provide information to pilots to determine their positioning in reference to the earth. These NAVAIDs may consist of ground-based or satellite-based guidance systems. Although no published instrument procedures exist at Orcas Island Airport, electronic NAVAIDs are available in the region for aircraft arriving, departing, or transitioning the airspace above the Airport.

#### **AIRSPACE SYSTEM**

#### Class G airspace:

The Airspace in the region of to the Orcas Island Airport is Class G airspace which is a mantle of low lying airspace beginning at the surface that is completely uncontrolled. This low lying blanket of uncontrolled airspace follows the surface elevation up to 1200 AGL where Class D airspace becomes Class E airspace. **Table 2.6** provides a listing of public use Airports within a 25 mile radius of the Orcas Island Airport. The nearest Airports to the Orcas Island Airport operate under different airspace classifications. The Bellingham Municipal Airport operates under Class D airspace and is located approximately 16 NM northeast of Orcas Island. Whidbey Island Naval Air Station operates under class C

airspace and is located 24 NM southeast of the Orcas Island Airport and the Victoria B.C. Airport is located 22NM west of the Orcas Island Airport and operates under the ICAO <sup>2</sup> Class C Control Zone. Refer to **Exhibit 2.3** for reference and additional information regarding the local airspace.

Table 2.6 Airport / Airspace Comparisons Orcas Island Airport		
Airport	Distance to Orcas Island	Airspace
Friday Harbor (W33)	11 NM	Class G
Lopez Island (S31)	13.5 NM	Class G
Bellingham (BLI)	15.6 NM	Class D
Victoria B.C. (CYYJ)	22.4 NM	Class C
Whidbey Island NAS (NUW)	23.7 NM	Class C
Anacortes (74S)	16 NM	Class G

#### **Special Use Airspace Areas**

Special use airspace is an area where activities must be restricted or confined due to their nature and /or where limitations may be imposed on aircraft operations that are not a part of the special use activities. Three special use airspace areas have been identified within the immediate vicinity of Orcas Island Airport.

National Security Area: Airspace that restricts the flight of aircraft below certain altitudes within a specified area.

Military Operations Area (MOA): An MOA is established outside of Class A airspace to separate or segregate certain non-hazardous military activities from IFR traffic and to identify where these activities are conducted for VFR traffic.

Restricted Area: Airspace within which the flight of aircraft, while not necessarily prohibited, is subject to restriction.

<sup>&</sup>lt;sup>2</sup> International Civil Aviation Organization (ICAO).

#### **EXHIBIT 2.6 – EXISTING AIRSPACE**



Source: Seattle Sectional Aeronautical Chart, May, 12, 2005, U.S. Department of Transportation

#### **Area Communications**

A Common Traffic Advisory Frequency (CTAF) is a local radio frequency operated by the FBO or Airport sponsor, which is available for Airport advisories and information at the Airport. The CTAF frequency at the San Juan Island Airports is 128.25 mHz. It should be noted that there are numerous Airports within reception and transmitter range of Orcas Island Airport and the Airport CTAF frequency can become congested with radio traffic at other Airports nearby.



#### **Airport Noise Abatement Procedures**

Due to noise sensitive residential areas north of the Airport, aircraft departing Port Orcas Island Airport are expected to follow local noise abatement procedures.

Aircraft noise is generally considered intrusive and unwanted, in the opinion of the listener. As a result, the Airport has enacted a voluntary Airport noise abatement procedure to maintain a "good neighbor" relationship with local residents. Due to noise sensitive residential areas north of the Airport, aircraft departing Orcas Island Airport are expected to follow local noise abatement procedures. Aircraft departing Runway 34 are requested to climb to 1,100' and track the runway centerline, heading of 340° and fly well past Parker Reef before turning.

#### **Airport Traffic Patterns**

The basic Airport traffic pattern altitude is 1,100 foot AGL. All aircraft are to remain east of the Airport during landing or departure operations. Therefore, landing traffic to the south will use a lefthand pattern and traffic landing to the north will use a right-hand pattern. Landing aircraft entering the Airport traffic pattern are expected to enter the traffic pattern at 1,100 feet above the Airport elevation (1,131' MSL) and land according to existing Airport wind conditions as given over the AWOS & CTAF or by visual confirmation of the Segmented Circle and windsock indicating the wind direction.



#### **AIRPORT SERVICE AREA**

The airport service area is a geographical region showing an area and population served by a select airport. A determination can be made regarding the level of service offered from the Orcas Island Airport by locating competing airports and their relative distance to population centers, assessing the role of surrounding public and private use airports, and evaluating their facilities, equipment and services. It should be noted that the demand for aviation facilities does not necessarily conform to traditional political or geographical boundaries.

For the Orcas Island Airport, two distinct airport service areas have been identified with regards to airport users: 1) National Plan of Integrated Airport Systems (NPIAS) service area and 2) general aviation service area.

#### **NPIAS Service Area**

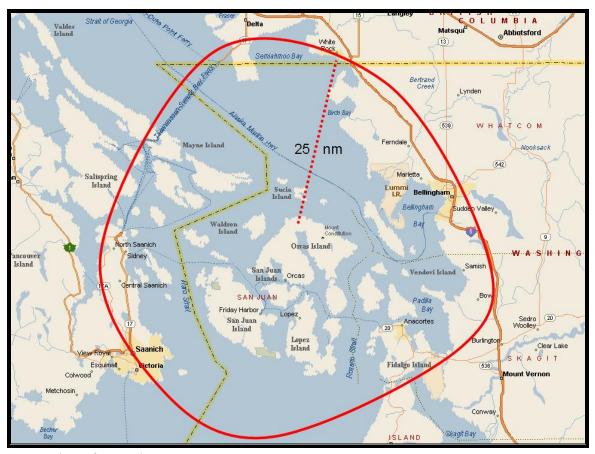
This service area is defined per FAA Order 5090.B, Field Formulation of the National Plan of Integrated Airport Systems (NPIAS), by means of 30-minute (25-statute mile) ground access to the originating airport. Multiple public-use airports and privately owned facilities fall within this 25-mile range. Due to the fact that the Airport is located on an island, the NPIAS criteria do not realistically define the true Airport service area. Exhibit 2.7 shows the NPIAS Airport Service Area. However, none of the airports located within the 25 mile radius of the Orcas Island Airport are capable of being accessed in under 30 minutes using a surface mode of transportation.

#### **General Aviation Service Area**

This service area takes into consideration the role and service level of each civilian, publicuse, general aviation airport in the immediate vicinity of the Orcas Island Airport. It factors in areas of population centers, ground access distance and travel times between the surrounding publicuse, general aviation airports.

Table 2.6, Airport/Airspace Comparisons, lists information regarding public use facilities within the surrounding region. Surrounding airports have varying degrees of influence on the airport service area with respect to competing services (flight training, charters, fuel, maintenance, courtesy car, etc.), facilities/equipment, navigational aids and accessibility. Understanding the capabilities and influence of surrounding airports provides insight into potential aviation service levels and future airport service roles.

**EXHIBIT 2.7 – AIRPORT SERVICE AREA** 



Source: Microsoft MapPoint

## LAND USE CHARACTERISTICS AND REGIONAL DEVELOPMENT

The primary goal of land use planning in and around Orcas Island Airport is to provide safe airport operations and to promote compatible land uses.

The primary goal of land use planning in and around the Orcas Island Airport is to provide safe Airport operations, to promote compatible land uses and implement land use actions that allow for the orderly expansion and development of the Airport as an *Essential Public Facility*. The main features to be considered include the Runway Protection Zones (RPZ), natural and man-made obstructions to flight, aircraft noise, and development that is non-compatible to aviation in the vicinity of the Airport. As outlined earlier in the Chapter, Orcas Island Airport is designated by the Washington Growth Management Act as an *Essential Public Facility*, which requires protection of the Airport as a regional asset to the State and the regional aviation system.

#### San Juan County comprehensive plan

The fundamental purpose of the Comprehensive Plan is to establish a framework of goals, objectives, and policies for the more detailed growth planning and implementation actions which will occur in the near future. The San Juan County Comprehensive Plan is intended to guide growth for the next 20 years, in coordination with the new plans of its cities, towns and Villages as required under the provisions of the Growth Management Act (GMA).

#### San Juan County Unified Development Code

The San Juan County Council (SJCC) adopted the *Unified Development Code* on September 9, 2003. Section 18.40.032 of the SJCC specifically addresses the Orcas Island Airport overlay district. The intent of the code is to discourage the establishment of incompatible used adjacent to the Airport which is operated for the benefit of the public. The SJCC is attached as appendix A.

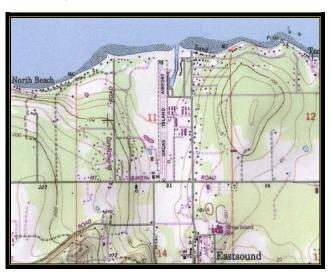
#### **AIRPORT LAND USE/ DEVELOPMENT**

Since Airports have unique siting and land use requirements, it's important to protect the Airport and surrounding environment from incompatible development. Currently, the Eastsound Subarea Plan classifies the zoning for the Orcas Island Airport as an *Airport District* and is located within the Urban Growth Area (UGA) under the General Policy Plan for San Juan County. Detailed growth planning and implementation actions will help insure continuity of compatible land uses and discourage the creation and/or construction of incompatible land uses surrounding the Orcas Island Airport.

The Port of
Orcas Island
Airport is zoned
as an Airport
District and has
been designated
as an Urban
Growth Area
(UGA) under the
General Policy
Plan for San
Juan County.

#### SURROUNDING AIRPORT AREA/ DEVELOPMENT

#### **Topographical Features**



The Orcas Islands Airport is located on a low-lying narrow section of the Island. The width of this sections is approximately 1 ½ miles, with an elevation of approximately 30 feet mean sea level (MSL). The terrain begins rising to the east of the Airport due to a series of mountains. West of the Airport, approximately ¾ of a mile, the terrain also rises to a height of 227' MSL.

#### **Surrounding Airport Land Use**

Orcas Island Airport is located in the San Juan County UGA and is zoned as the *Eastsound Airport District*. Existing zoned land uses surrounding Orcas Island Airport consist of *Service and Light Industrial* to the south, east and west. Southeast of the Airport is zoned *Residential*. The following exhibit depicts the zoning characteristics of the *Airport District* within the Eastsound Subarea Plan.

#### **AIRPORT ZONING**

The Airport Use District is addressed under Section 16.55.280 of the San Juan County, WA Municipal Code. Item E, Number 7, under Section 16.55.280 - states the recommended restrictions are as follows:

- a. All development in this district must comply with the Federal Aviation Regulations (FAR) Part 77, relating to heights of land uses proximate to airports and protection of airspaces critical to airport operations.
- b. All development in this district must comply with the Federal Aviation Administration Advisory Circular 150/5370-10, Standards for Specifying Construction on Airports. (Ord. 14-2000 § 7(VV); Ord. 13-2000; Ord. 4-1996; Ord. 12-1994)

A copy of the entire Section 16.55.280 of the San Juan County, WA Municipal Code which was passed on June 13, 2006 which addresses the Airport Land Use District is included as Appendix A of this report.

FEASIBILITY STUDY & AIRPORT LAYOUT PLAN ORCAS ISLAND AIRPORT EASTSOUND, WASHINGTON

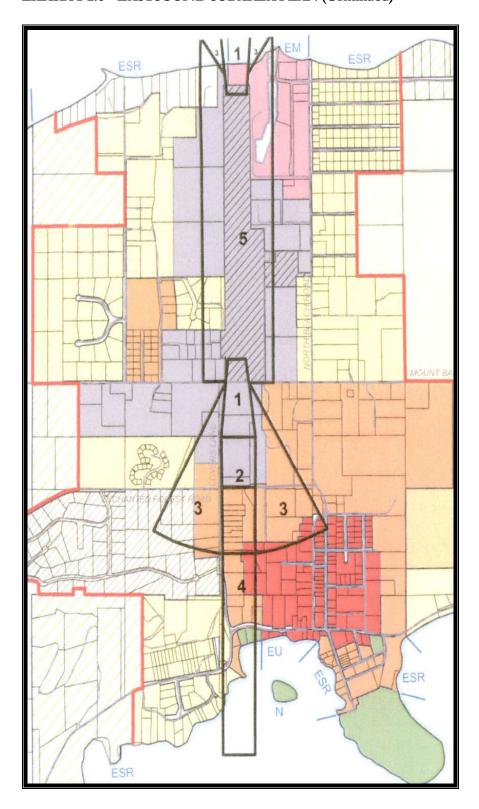
#### EXHIBIT 2.8 – EASTSOUND SUBAREA PLAN

Subarea Plan Designation				
✓ Urban Growth Area Boundary				
Eastsound Residential 1/acre (max. 1 unit / acre) Eastsound Residential 1/acre P* Eastsound Residential 2/acre Eastsound Residential 2/acre P* Eastsound Residential 4/acre P* Eastsound Residential 4-12/acre (min. 4 - max. 12 units / acre; see SJCC 16.55.240) Village Residential (min. 4 - max. 12 units / acre) Village Commercial (min. 4 - max. 40 units / acre) Marina (max. 6-8 units / acre)* Service Park (residential use allowed only as accessory to commercial, institutional or industrial use) Service and Light Industrial (residential use allowed only as accessory to commercial, institutional or industrial use) Eastsound Airport District (no residential development is allowed) Natural (max. 1 unit / parcel) 50-foot buffer area for properties adjoining Forest Resource land. (See SJCC 16.55.240 for conditions.) * In compliance with GMA requirements, site planning and review is required to ensure that the development will not preclude a density of at least 4 units per acre.				
Eastsound Rural Residential (max. 1 unit / 5 acres) Eastsound Rural (max. 1 unit / 5 acres)				
Shoreline Master Program Designation				
EU Eastsound Urban C Eastsound Conservancy EM Eastsound Marina N Eastsound Natural ESR Eastsound Residential				
The Shoreline Management Act and Shoreline Master Program apply to all shorelines 200 feet landward of the ordinary high water mark, and everything seaward of that line. Below the line of extreme low tide, the Aquatic designation applies. All small islands, rocks, and reefs whose designations are not shown on this map are designated Conservancy if in private ownership, or Natural if they are in public ownership.				
1-5 Aircraft Accident Safety Zones (see also Federal Aviation Administration (FAA) Airspace Zones)				

Note: Aircraft Accident Safety Zones exceed Federal Aviation Administration Airport Design standards. On-airport development must meet FAA design standards and criteria for federally obligated airports.

FEASIBILITY STUDY & AIRPORT LAYOUT PLAN ORCAS ISLAND AIRPORT EASTSOUND, WASHINGTON

## EXHIBIT 2.8 - EASTSOUND SUBAREA PLAN (Continued)





# **AVIATION ACTIVITY & FORECASTS**

#### **GENERAL AVIATION FUNCTION AND ROLE**



The FAA recognizes three broad categories of aviation: 1) general aviation; 2) certificated air carrier; and 3) military. General aviation includes all civilian aircraft other than the certificated air carriers, and represents the largest component of the national air transportation system, including 95 percent of all Airport landing facilities and total civilian aircraft fleet utilization (hours flown). The Orcas Island Airport runway is currently

designated as a Utility type runway which is designed to accommodate aircraft weighing 12,500 pounds and less. The Ultimate runway designation will remain classified as a Utility runway for the duration of this study document.

#### **CURRENT AIRPORT ACTIVITY**

The Orcas Island Airport is home to a variety of General Aviation activities. These activities include:



- → Business
- → Aerial tours
- → Recreational/pleasure
- → Scheduled fly-in events
- → Wildlife conservation/forestry
- → Airframe/power plant services

#### **HELICOPTER ACTIVITY**



Orcas Island Airport has a helipad located on the north end or the aircraft parking ramp that is designated for use by EMS helicopter operations exclusively.

## **GENERAL AVIATION DEMAND FORECASTS**

#### **GENERAL AVIATION TRENDS**

As a whole, the general aviation fleet is expected to grow in size, with future growth levels proportional with the existing aircraft types (single, multi-piston, turboprop, turbine-jet). The single-engine general aviation fleet is becoming more sophisticated, with a gradual increase in the fleet size, utilization, and pilot training. An increase in the business utilization of aircraft, combined with increasingly complex pilot and airspace regulations, has generally contributed to a more sophisticated pilot population flying more advanced and demanding aircraft. Likewise, the recent cost escalations associated with recreational flying, coupled with higher liability and taxes for those who own, rent, and operate general aviation airplanes, has contributed to an increase in business and itinerant aircraft operations relative to pilot training and recreational activity. This trend has resulted in a reduction in private pilots, and a leveling-off of single-engine, general aviation aircraft used for recreational purposes. However, the recently adopted sport pilot regulations are anticipated to stimulate activity in general aviation for small and light aircraft operators that would likely use or base their aircraft at the Orcas Island Airport.

#### **AIRPORT FORECAST**

Between 1994 and 2005 the Orcas Island Airport has seen a 15% climb in based aircraft and a 41% jump in annual operations. Aviation demand forecasts are prepared to estimate future airport facility and equipment needs. The forecasts are used to identify the type, extent, and timing of airport development, along with an estimate of the financial feasibility of airport development alternatives, and evaluating potential environmental effects.

According to the historical FAA Airport Master Records, (FAA Form 5010) between 1994 and 2005, Orcas Island Airport has seen a 15% climb in based aircraft and a 41% jump in annual operations. The majority of based aircraft consists of 72 single-engine planes along with three multi-engine planes that account for approximately 58,272 of the reported annual operations with 70% of the operations being itinerant and 30% of the operations being local operational activity.

**Table 3.1** summarizes the historic number of based aircraft, registered aircraft and annual operations (local, itinerant and air taxi) at the Orcas Island Airport since 1984. The following observations were identified at the Airport as part of the inventory of historical and current Airport activity levels as shown on the Airport Master Record (FAA Form 5010).

<sup>&</sup>lt;sup>1</sup> An operation is defined as either a takeoff or landing at the airport

	Table 3.1 Historic Aviation Activity (Based Aircraft and Annual Operations) 2 Orcas Island Airport								
Year	Single Engine	Multi Engine	Rotor Wing	Jet	Total Based Aircraft	Air Taxi & Commuter Operations	Total Local Operations	Total Itinerant Operations	Total Annual Operations
1984	22				22		3,000	8,300	11,300
1986	30				30		3,000	8,300	11,300
1987	30				30		3,000	8,300	11,300
1989	40	2			42		10,266	23,952	34,218
1990	40	2			42		10,266	23,952	34,218
1992	40	3		1	44		10,266	23,952	34,218
1994	60	3		1	64		10,266	23,952	34,218
1999	60	3	1		64		16,180	25,000	41,180
2004	86	3	3		92	5,071*	17,288	25,000	58,272
2005	86	3			89	6,495*	17,288	25,000	58,272
2006	72	3			75	6,632			

**Based Aircraft** – An actively registered general aviation airplane based at a select Airport, which regularly uses the Airport as the primary "home-base" for filing flight plans, frequently uses available Airport amenities, and/or maintains a formal commitment for long-term parking/storage.

Aircraft Operation – One aircraft operation is one take off or one landing of an aircraft. Aircraft operations are identified as local and itinerant. Local operations consist of those within 20-nautical miles of the local Airport vicinity. Itinerant operations include a terminus of flight from another Airport at least 25 miles away.

Based upon the information gathered from the historical Airport Master Records (FAA - Form 5010), Washington State System Planning documents and FAA Terminal Area Forecasts, **Table 3.2** through **Table 3.5** summarizes the forecast of based aircraft and annual operations at the Orcas Island Airport for each year through 2026. At airports that do not have operating control towers to record the number of actual air traffic operations, the FAA recommends utilizing a formula to establish the operational activity at the Airport. For an airport with medium activity and a moderate to high level of itinerant traffic, 350 operations are allocated to each aircraft based at the Airport (67% itinerant and 33% local).

<sup>&</sup>lt;sup>2</sup> FAA 5010 Airport Master Record 1982 - 2006

<sup>\*</sup> Orcas Island Air Taxi & Commuter Operations Commercial Activity Reports

Table 3.2  Comparison of Airport Planning and TAF Forecasts							
	Year	Airport Forecast	TAF	AF/TAF (% Difference)			
Passenger Enplanements							
Base yr.	2005	4,364	3,362	29.8%			
Base yr. + 5yrs.	2010	5,084	3,837	32.5%			
Base yr. + 10yrs.	2015	5,922	4,355	36.0%			
Base yr. + 15yrs.	2020	6,899	4,944	39.5%			
Commercial Operations							
Base yr.	2005	6,928	13,456	-48.5%			
Base yr. + 5yrs.	2010	8,071	13,456	-40.0%			
Base yr. + 10yrs.	2015	9,401	13,456	-30.1%			
Base yr. + 15yrs.	2020	10,623	13,456	-21.1%			
Total Operations							
Base yr.	2005	26,250	54,636	-52.0%			
Base yr. + 5yrs.	2010	28,000	54,636	-48.8%			
Base yr. + 10yrs.	2015	29,750	54,636	-45.5%			
Base yr. + 15yrs.	2020	31,150	54,636	-43.0%			

		Table 3.3 Operational F	actors		
	Base Year Level	Base Year + 1yr.	Base Year + 5yrs.	Base Year + 10yrs.	Base Year + 15 yrs.
Average aircraft size (seats)					
Air carrier	0	0	0	0	0
Commuter/Air Taxi	9	9	9	9	9
Average enplaning load factor					
Air carrier	0	0	0	0	0
Commuter	41.8%	40.0%	40.6%	41.2%	42.0%
GA operations per based aircraft	350	350	350	350	350

INSTRUMENT APPROACH FEASIBILITY STUDY & AIRPORT LAYOUT PLAN ORCAS ISLAND AIRPORT EASTSOUND, WASHINGTON

		Airport Planı	Table 3.4 Airport Planning Forecast Summary	ımmary					
Orcas Island Airport (ORS)		Forecast Level	Forecast Levels and Growth Rates Base year:	tes 2005		**************************************	O louise A opposite	South Potes	arth Rotos
	Base Year Level	Base Year + 1vr.	Base Year + 5vrs.	Base Year + 10vrs.	Base Year + 15 vrs.	Base Year + 1 vr.		Base Year + 10vrs.	Base Year + 15 vrs.
Passenger Enplanements Air Carrier	0	0	0	C	0				
Commuter/air taxi TOTAL	4,364 4,364	4,499 4,499	5,084 5,084	5,922 5,922	668'9	3.1%	3.1%	3.1%	3.1%
Operations Tringent									
Air carrier	0	0	0	0	0				
Commuter/air taxi	6,928	7,143	8,071	9,401	10,623	3.1%	3.1%	3.1%	2.9%
Total Commercial Ops	6,928	7,143	8,071	9,401	10,623	3.1%	3.1%	3.1%	2.9%
General aviation	17,588	17,588	18,760	19,933	21,340	%0.0	1.3%	1.3%	1.3%
Military	0	0	0	0	0				
Local General aviation	8,663	8 663	9.240	9.818	10.511	%0 0	1.3%	1.3%	1.3%
Military	0	0	0	0	0	)			
TOTAL OPERATIONS	26,250	26,250	28,000	29,750	31,850	%0.0	1.3%	1.3%	1.3%
Instrument Operations	0	0	0	0	0				
Peak Hour Operations	0	0	0	0	0				
Cargo/mail	0	0	0	0	0				
Based Aircraft									
Single Engine (Nonjet)	72	72	77	81	87	%0.0	1.4%	1.2%	1.3%
Multi Engine (Nonjet)	3	3	3	4	4	%0.0	%0.0	2.9%	1.9%
Jet Engine	0	0	0	0	0				
Helicopter	0	0	0	0	0				
Other	0 27	0 75	0 8	0 8	0	%0:0 0:0	0.0%	0.0%	0.0%
	6.	<i>C</i> 1		66	7.1	0.0.0	0/0.1	0/0.1	0/6:1

**Table 3.5** identifies specific aircraft types (models) by Airport Reference Code (ARC) that are capable of operating from the Orcas Island Airport. The aircraft approach category (AAC) is classified from A to E, and the airplane design group (ADG) is classified from I to IV. Combined, the two classifications produce an Airport Reference Code (ARC) which yields specific characteristics about the type of airplane that the Airport is designed to accommodate. Due to the geographical constraints of the location of the Orcas Island Airport, with water to the north of the runway and Mount Baker Road to the south of the airport, it is likely that the existing and ultimate ARC of B-I will remain the same for the duration of this 20 year planning period.

7	Table 3.5
Common General Aviation Busin	ness Aircraft By Airport Reference Code
	(ARC)
Orcas :	Island Airport
Airport Reference Code	Airport Reference Code
(ARC A-I) Small	(ARC B-I) Small
Single-Engine:	Twin-Engine:
Beech (Bonanza Series)	Beech (Baron Series)
Cessna (152/172/210)	Cessna (310 Series)
Cessna (208/208B)	Cessna 404 (Titan)
Cirrus (SR20/22)	Beech (Duke Series)
DeHavilland Beaver	Beech (King Air B100)
Luscombe	DeHavilland Twin Otter
Mooney Bravo	Piper PA-30-210 (Navajo)
Mooney Eagle	Piper (Chieftan)
Mooney Ovation	Piper PA-60-602P (Aerostar)
Piper Warrior	
Piper Archer	
Piper Arrow	
Taylorcraft	
·	

Source: BWR Aircraft Performance Files; FAA Advisory Circular 150/5300-13, Change #9, Airport Design.

#### **EXISTING CRITICAL AIRCRAFT/FAMILY OF AIRCRAFT**

**Table 3.6** outlines information regarding the existing *critical* aircraft at the Orcas Island Airport, which is the largest, most demanding aircraft within a family of aircraft conducting at least 500 itinerant operations (combination of takeoffs or landings) per year at the Airport. The critical aircraft is important for determining Airport design standards and the structural and equipment requirements for both the airside and landside development.

The existing and ultimate critical family of aircraft for Orcas Island Airport is represented by the *Cessna 402 (C-402)* which falls under the Airport Reference Code (ARC) <u>B-I Small</u> category, conducting at least 500 annual itinerant operations. The **Cessna 402** is a light-medium twin-engine piston aircraft developed by Cessna Aircraft Corporation. The **Cessna 402** can be configured for passenger six to eight seats in corporate configuration or 10 seats as an airliner.

			Table 3.6 tical Aircraft as Island Airp			
Aircraft Type & ARC	Wing Span	Aircraft Length	Aircraft Height	Max. Gross Takeoff Weight	Ground Roll Distance*	Approach Speed
Cessna 402 C-402	44.2'	36.5'	11.6'	6,300 lbs	2,220'	96 Knots

Note 1: Takeoff distance computed using pressure altitude, and the following operating conditions: 59°F (standard ambient atmospheric) no wind, *normal* aircraft operating takeoff conditions, including no flap setting and no runway grade differential.

Note 2: (\*) Indicates ground roll distance over 50 foot obstacle.

# Critical Aircraft Cessna 402





# **CLIMATIC CHARACTERISTICS**

Climatic characteristics are used to determine required runway length, crosswind coverage, navigational and lighting aids, and instrument approaches. The frequency and duration of instrument meteorological conditions (IMC) are used to provide an indication of critical weather occurrences, and is useful in determining the need for navigational facilities based on FAA and WSDOT Aviation Division criteria.

### **GEOLOGICAL SETTING**

Orcas Island is shaped in a horseshoe configuration, with the western and eastern sides joined by a narrow, low-lying section. The Village of Eastsound and the Orcas Islands Airport are located in this low-lying narrow section. The width of this sections is approximately 1 ½ miles, with an elevation of approximately 30 feet mean sea level (MSL). The terrain rises east of the Airport due to a series of mountains: Buck Mountain (1,472'), Mount Constitution (2,407') and Entrance Mountain (1,189') that extend along the eastern side of the island. West of the Airport, approximately ¾ of a mile, the terrain rises to 227' MSL. Southwest of the Airport, approximately ¾ of a mile, the terrain rises form 200' MSL to a high point of 630' MSL at Lookout Mountain. The western side of Orcas Island also has mountainous terrain: Mount Woolard (1,180'), Turtleback Mountain (1,497'), Orcas Knob (1,050') and Diamond Hill (1,020').

## **CLIMATIC ANALYSIS**

The climate of the Orcas Island is predominantly maritime as a result of its proximity to the Pacific Ocean. This fluctuation of the water temperature is less dramatic than that of land; therefore, the relatively stable water temperature helps regulate the temperature of the nearby environment which results in a milder climate opposed to inland continental climates that are not affected directly by the ocean influence.

Orcas Island is protected by surrounding ocean waters, and mountain ranges. The ocean temperatures average 45 degrees in the winter and 52 degrees in the summer, thus cooling the air in the summer and warming it in the winter. The Cascade Mountains are approximately 50 miles east and help to block the freezing cold weather systems that come down from Canada. The Olympics and Vancouver

Island tend to push most prevailing winds up into cooler air and force them to dump their rain, giving Orcas Island less than half the rainfall that Seattle gets.

The mean high temperature on Orcas Island varies only 28 degrees between January and July, normally the coldest and hottest months. The mean low temperature varies only 18 degrees. The weather is eternally moderate. Temperatures rarely top 80 degrees in the summer and rarely fall below 30 degrees in the winter.

In the dry summer months and especially during September and early October, the islands go for weeks without a cloud in the sky. Rainfall in the islands averages 29 inches a year. The highest official temperature reached 93 degrees (July 1941) and the lowest was 8 degrees (January 1950). The wettest month was January 1935 when 13.04 inches of precipitation was recorded at the weather station on Olga. The highest summer temperatures and coldest winter weather occur when the winds come out of the northeast.

The prevailing winds are from the south or southwest during the wet season and northwest in spring and summer with the average wind velocity for this region at less than 10 m.p.h.

## **ALL-WEATHER WIND CONDITIONS**

In aviation, there are two weather conditions: Visual Meteorological Conditions (VMC) and Instrument Meteorological Conditions (IMC). VMC can be defined as visibility over three miles and cloud ceiling height above 1,000 feet. IMC can be defined as any condition not meeting minimum VMC visibility and cloud heights. The rules governing flight during these weather conditions are referred to as Visual Flight Rules (VFR) and Instrument Flight Rules (IFR). Therefore, all-weather conditions are comprised of both VFR and IFR conditions.

Published first-order wind information from NAS Whidbey Island was used given its proximity to Orcas Island Airport. Given the unusual variation of weather patterns along the coast of Washington, NAS Whidbey Island provides weather information that most closely approximates what is experienced at Orcas Island Airport. **Table 4.1** illustrates the percent of all-weather wind coverage for the 10.5 and 13.0-knot wind velocities. Runway 16-34 provides 92.08% percent wind coverage at 10.5-knots which is below the FAA recommended 95 percent wind coverage for Airport design standards for small aircraft (ARC A-I & B-I) at 10.5 knots. Due to the geographical constraints of location of the Orcas Island Airport, the wind coverage below the FAA recommended 95% is considered acceptable because realigning Runway 16-34 is not a reasonable alternative.

Runway 16-34 provides 95.55% percent wind coverage at 10.5-knots.

# INSTRUMENT METEOROLOGICAL CONDITIONS (IMC) WIND CONDITIONS

A published instrument approach provides guidance information to aircraft with intent to land when the visibility is less than the minimum VFR conditions. Instrument approaches to the Airport not only increase the margin of safety to the pilot and general public, but enhance overall reliability, as well. The frequency of IFR conditions in the region is experienced with the following circumstances:

→ Ceiling 1,000 feet/visibility ≤ 3-miles: 7.7 % (Marginal VFR)

 $\rightarrow$  Ceiling 800 feet/visibility  $\leq$  1-mile: 5.5%

→ Ceiling 600 feet/visibility  $\leq$  1-mile: 4.5%

Source: International Station Meteorological Climate Summary (NAS Whidbey Island)

These weather conditions are based a 50 year history as measured from the weather station at NAS Whidbey Island (46' MSL). According to the figures, the region experiences Marginal VFR, or below, approximately 7.7 percent of the time, or 28 days out of the year.

**Table 4.1** shows the percent wind coverage during IFR conditions. As indicated in this table, Runway 16-34 provides 98.28 percent wind coverage during IFR conditions when wind velocities are at 10.5 knots, or less.

...the region experiences
Marginal VFR, or below,
approximately
7.7 percent of the time, or 28 days out of the year according to the weather conditions measured at
NAS Whidbey
Island.

## STRONG ALL-WEATHER WIND CONDITIONS

Nearly 53
percent of the
strong wind
conditions are
within 30
degrees of
Runway 16-34
centerline
alignment.

**Table 4.1** shows the percentage of all-weather, strong wind conditions (greater than 10.5-knots) for the runway alignments (145.5°-345.5°) at Orcas Island Airport, which include 16-34. Approximately 15.3 percent of all winds observations occur as strong winds. Nearly 53 percent of the strong wind conditions/observations are within 30 degrees of Runway 16-34 centerline alignment. Runway 16 experiences 80 percent of total strong wind activity while Runway 34 experiences 20 percent.

Percent Crosswin	Table 4.1 nd Runway Wind Coverage for All-V Orcas Island Airpoi		d Conditions	
Runway Alignment (True Bearing)	Crosswind Component Wind Speed & Corresponding ARC	Percent All-Weather Wind Coverage	Percent IFR/ IMC Wind Coverage	
Runway 16-34 (345.1°)	10.5 knots (A-I and B-I) 13.0 knots (A-II and B-II)	92.08% 95.54%	98.13% 99.28%	
	Calm and Light Winds Il – Strong Winds	80.5 19.4	**	
Strong Winds w	rithin 30° of Runway Bearing	28.29%		
Optimum All-Weat	ther Primary Runway Alignment	311° (95.75% coverage at 10.5 knots)		
J	Wind Coverage Alignment: All-Weather FR Conditions	117° to 146° (95% at 10.5 knots) 001° to 360° (95% at 10.5 knots)		

Note 1: The percentage (%) indicates the percent of time wind coverage is provided for a particular velocity. The greater the percent, the more desirable the wind coverage.

Note 2: True runway bearing(s) are used to calculate wind calculations. Calm winds = 0 to 10 knots; Strong winds = greater than 10 knots

Source: First-order wind station, NAS Whidbey Island, (1994-2004).



# **INSTRUMENT APPROACH FEASIBILITY**

There are several factors that must be taken into consideration prior to, and in conjunction with, the development of an instrument approach procedure at the Orcas Island Airport. The following factors have been considered in order to determine the feasibility of establishing a non-precision straight-in instrument approach to the Orcas Island Airport:

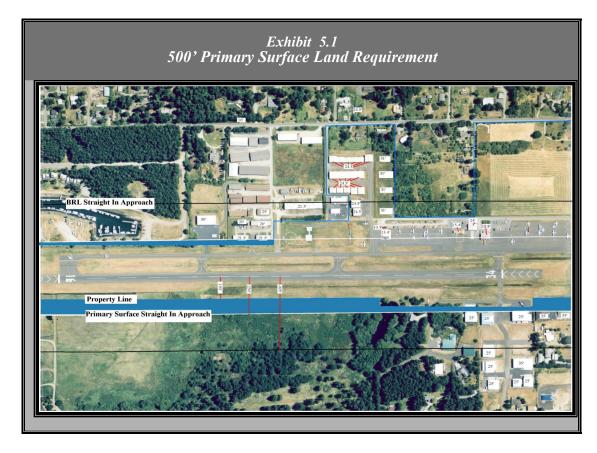
**Geography of Airport Area** – The natural geographic surroundings of Orcas Island present several challenges when evaluating the feasibility of an instrument approach procedure to the airport. The island is shaped in a horseshoe configuration; the airport is located in a low-lying narrow section of land with terrain rising east of the airport due to a series of mountains: Buck Mountain (1,472'), Mount Constitution (2,407') and Entrance Mountain (1,189') that extend along the eastern side of the island; west of the airport, approximately <sup>3</sup>/<sub>4</sub> of a mile, the terrain rises to 227' MSL; southwest of the airport, approximately <sup>3</sup>/<sub>4</sub> of a mile, the terrain rises form 200' MSL to a high point of 630' MSL at Lookout Mountain; and the western side of Orcas Island also has mountainous terrain: Mount Woolard (1,180'), Turtleback Mountain (1,497'), Orcas Knob (1,050') and Diamond Hill (1,020').

**Airport Requirements/Capacity** – The Orcas Island Airport has an Airport Reference Code of B-I with a Beechcraft Baron BE-58 as the Critical Aircraft for the airport. The number of based aircraft, local operations, itinerant operations, air taxi operations and scheduled airline activity at the airport meet the justification requirements to have a non-precision straight-in instrument approach published for the airport. The airport facility is in excellent condition and both the airport and airspace capacity are capable of supporting a published instrument approach at the Orcas Island Airport.

Currently, the existing 250' wide Primary Surface of the Orcas Island Airport is designated under the airspace obstruction notification criteria for runways with a visual approach. The FAA airspace obstruction standards require a 500' wide Primary Surface for a runway with a non-precision, straight-in instrument approach. The increase in Primary Surface area will require the Port of Orcas Island to acquire an additional 7.5 acres of land in order to control the entire Primary Surface area of the airport. The blue shaded area of **Exhibit 5.1** shows the additional airport property required in order to control the 500' Primary Surface. The acreage to the east of the Runway is 1.76 acres and the acreage to the west of the runway is 5.74 acres.

The existing terminal building and adjacent structures penetrate the 7:1 Part 77 imaginary surfaces and will need to be relocated. As shown on the Terminal Area Drawing in Chapter 6, buildings 2, 3, 30, 31 and 32 will ultimately be removed from the existing terminal area and relocated to the Larson property. Building 45 on the southwest

quadrant of the airport may need to have an obstruction light installed on top of the structure because of the FAA - Part 77 transitional surface requirements.



**Approach Light System** – An Approach Light System is currently not a component of the planned non-precision straight-in instrument approach. However, one may be considered in the future if it is determined that the installation of an ALS would lower the approach minimums.

**Alterations in Traffic Patterns** – An instrument approach to the Orcas Island Airport would not alter the existing traffic patterns at the airport.

Compatibility with the Existing Airport Master Plan – The most recent Master Plan and ALP were approved in 1993 and do not reflect the changes in economic activity, based aircraft and operational activity that have occurred over the past decade. The needs of the community to obtain a non-precision straight-in instrument approach have been clearly stated by the Airport Management and Port of Orcas Island Commissioners. As discussed in Chapter 4, the historical weather conditions of the region experiences Marginal VFR, or below, approximately 7.7 percent of the time, or 28 days out of the year. An instrument approach not only improves the operational and safety aspects of the airport, it also enhances the economic attributes of the community by allowing commerce to take place via the air transportation system even when the weather conditions deteriorate to Instrument Meteorological Conditions.

**Runway Dimensions and Weight-bearing Capacity** – The Orcas Island Airport is 2,900' x 60' asphalt runway with full length parallel taxiway system. The estimated weight-bearing capacity is 12,500lbs single wheel configured aircraft.

*Impact to the Air Traffic Control (ATC) System* – Air Traffic Control capacity is sufficient to provide controlling service to aircraft operating under IMC conditions at the Orcas Island Airport. As discussed in Chapter 4, the historical weather conditions of the region experiences Marginal VFR, or below, approximately 7.7 percent of the time, or 28 days out of the year.

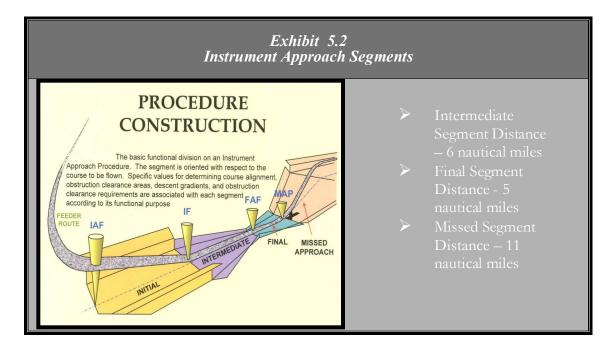
**Instrument Approach Alternatives** – The following alternatives were evaluated with the intent of obtaining an instrument approach at the Orcas Island Airport with minimums below 800' MSL:

- 1. <u>Point-in-Space</u>" Approach: Due to the geographical constraints near the Orcas Island airport, a "Point-in-Space" approach was considered where the Missed Approach Point (MAP) would be located over a body of water such as "President Channel.". If the airport is in sight at the MAP, then the pilot would proceed to the airport visually. However, Chapter 3 of the TERPS manual indicates that a "Point-in-Space" approached is exclusively for helicopter operations.
- 2. <u>RNAV/GPS Approach</u>: The FAA has programmed a Circling Approach for the Orcas Island Airport. It is scheduled to be published in the summer of 2007. Since this approach is a circling approach, the Minimum Descent Altitude (MDA) will be in the vicinity of 1,100' MSL. While this approach provides the aviation community the benefit of filing an IFR flight plan to and from the Orcas Island Airport, it does not provide an approach for operations at the airport under Instrument Meteorological Conditions.<sup>1</sup>

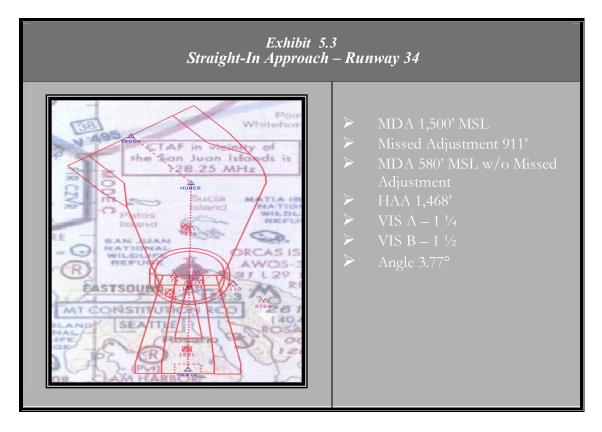
<sup>1</sup> The AIP funded survey that was originally scheduled the summary of 2007 was redirected due to the limited nature of a LPV instrument approach procedure (IAP). A preliminary study, conducted by FAA Flight Procedures Office, determined the minimums would be too high due to existing obstructions prohibiting the establishment of an LPV IAP. A RNAV procedure may provide better minimums then the LPV. A RNAV procedure is also a non-precision IAP.

- 3. <u>Climb Gradient Change</u>: The FAA has recently had an approach procedures change, allowing more flexibility in the missed approach climb gradient. This change may offer the potential to lower the MDA of the Orcas Island circling approach that is scheduled to be published in the summer of 2007.
- 4. Waiver: The possibility of obtaining a "Waiver" from the FAA allowing a lower approach to the airport by waiving some of the FAA requirements. This has been considered at other airports in the country. However, "Waivers" of this nature transfer all the safety responsibilities from the FAA to the airport sponsor and directly impact airport insurance premiums. A cost benefit analysis would need to be considered when considering "Waivers."
- 5. <u>Proceed Visual Approach</u>: This type of procedure allows an aircraft to begin the instrument approach and once below a given altitude, to proceed under VFR. The challenge with this type of procedure is that if a missed approach is required, the aircraft can not re-enter the controlled IFR Airspace. Additionally, scheduled airlines are not approved to execute these types of approaches.
- 6. <u>LPV-RNAV(GPS)</u>: A straight- in LPV approach could be published at Orcas Island with minimums of 588' and 1 ½ mile visibility. The approach and missed approach requirements are obtainable with an LPV approach. However, this straight in approach requires the airport sponsor control the primary surface of 500' (250' both sides of runway centerline). In order to be considered for an LPV approach, an LPV survey will need to be accomplished.

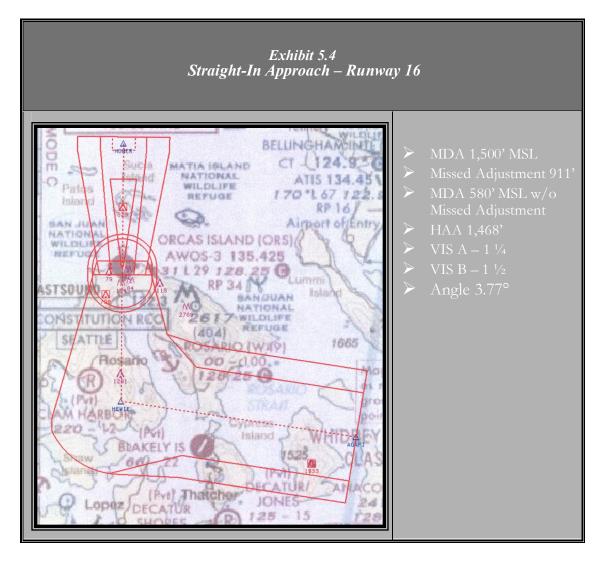
**Probable Minimums** – Several scenarios were examined to determine the best configuration for an instrument approach at the Orcas Island Airport. **Exhibits 5.3** through **Exhibit 5.9** depict a mixture of non-precision straight-in and non-precision circling approaches that have been evaluated for the Orcas Island Airport. **Exhibit 5.2** shows the four segments of an instrument approach. When obstructions such as mountains, antennas or other structures penetrate any of these surfaces, the Minimum Descent Altitude (MDA) of an instrument approach is penalized and thus has the effect of raising the MDA.



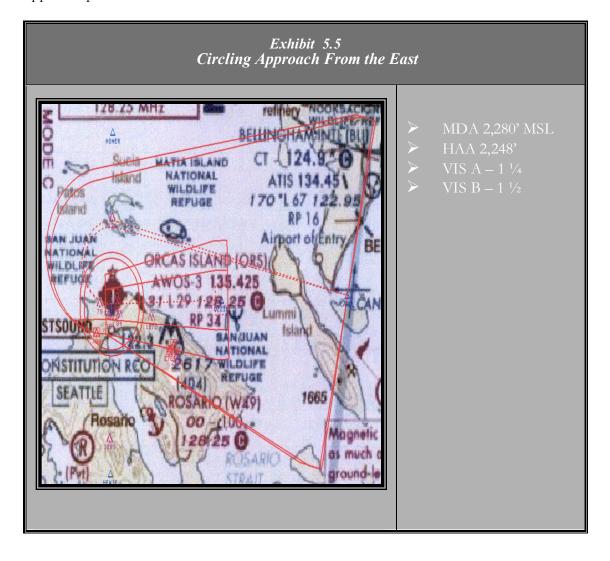
**Exhibit 5.3** below illustrates a straight-in approach to Runway 34. A standard non-precision straight-in approach to Runway 34 would normally have a MDA of 580' MSL. However, due to the constraints of the geography in the vicinity of the airport, the MDA for this approach is 1,500 MSL or 1,468' above the airport. The controlling obstruction is Mt. Woolard (1,180' in height) which impacts this approach during the final approach segment of the instrument approach procedure.



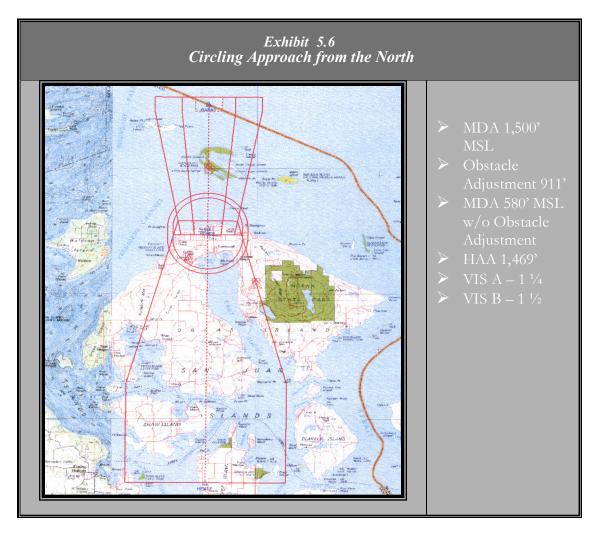
**Exhibit 5.4** below illustrates a straight-in approach to Runway 16. A standard non-precision straight-in approach to Runway 16 would normally have a MDA of 580' MSL. However, due to the constraints of the geography in the vicinity of the airport, the MDA for this approach is 1,500 MSL or 1,468' above the airport. The controlling obstruction for this approach is Mt. Woolard (1,180' in height) which impacts this approach during the missed approach segment of the instrument approach procedure.



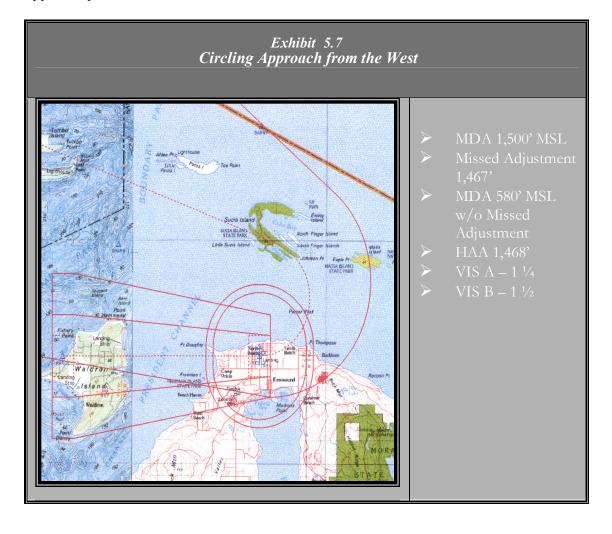
**Exhibit 5.5** below illustrates a circling approach from the east. A standard non-precision circling approach to airport would normally have a much lower MDA than shown. However, due to the constraints of the geography in the vicinity of the airport, the MDA for this approach is 2,248' MSL or 2,280' above the airport. The controlling obstruction for this approach is the antenna farm on Mt. Constitution (2,556' in height) which impacts this approach during the final approach segment of the instrument approach procedure.



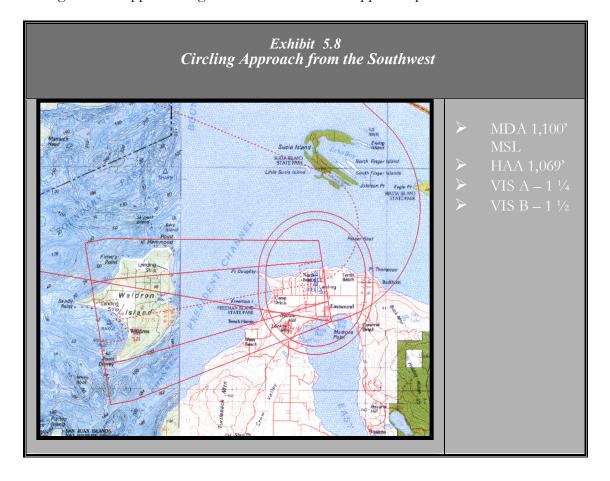
**Exhibit 5.6** below illustrates a circling approach from the north. A standard non-precision circling approach to airport would normally have a much lower MDA of 580' MSL. However, due to the constraints of the geography in the vicinity of the airport, the MDA for this approach is 1,500 MSL or 1,469' above the airport. The controlling obstruction for this approach is Sucia Island impacting the approach segment of the procedure and Mt. Woolard which impacts this approach during the missed approach segment of the instrument approach procedure.



**Exhibit 5.7** below illustrates a circling approach from the west. A standard non-precision circling approach to airport would normally have a much lower MDA of 580' MSL. However, due to the constraints of the geography in the vicinity of the airport, the MDA for this approach is 1,500 MSL or 1,468' above the airport. The controlling obstruction for this approach is the antenna farm on Mt. Constitution (2,556' in height) which impacts this approach during the missed approach segment of the instrument approach procedure.

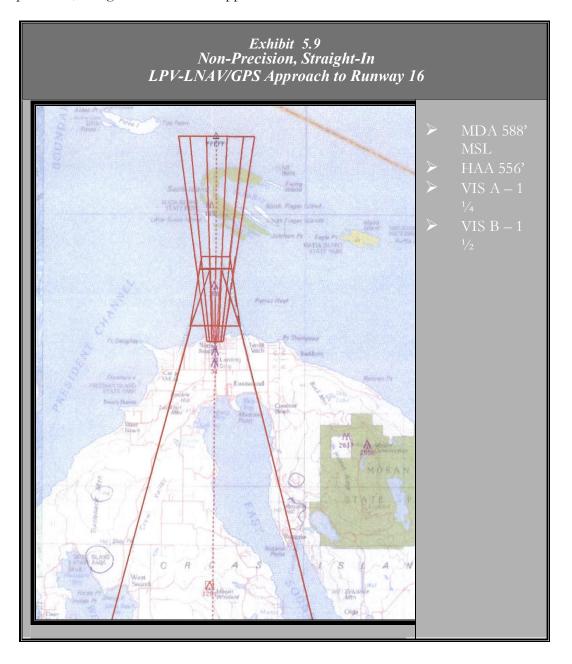


**Exhibit 5.8** below illustrates a circling approach from the southwest. A standard non-precision circling approach to airport would normally have a much lower MDA. However, due to the constraints of the geography in the vicinity of the airport, the MDA for this approach is 1,500 MSL or 1,468' above the airport. The controlling obstructions for this approach are Double Hill and Lookout Mountain which impact this approach during the final approach segment of the instrument approach procedure.



**Exhibit 5.9** below illustrates the recommended approach to the airport. A LPV-RNAV/GPS straight-in approach to Runway 16. This non-precision straight-in approach to Runway 16 will have a MDA of 588' MSL. This approach provides a MDA that allows operations to take place at the airport when IMC weather conditions exist.

This approach requires the existing 250' wide Primary Surface of the runway to be widened to 500' in order to meet the FAA runway design standards for a runway with a non-precision, straight-in instrument approach.



**Obstruction Evaluations** – An FAA Type 405 survey will need to be completed to determine the nature of obstructions in the airport area. This FAA 405 survey has been scheduled for the Orcas Island Airport to document the obstructions at the airport and specifically in the airport approach segment areas as identifies in Exhibit 5.2 – Instrument Approach Segments. This survey will provide information required to allow night time operational use of the circling approach and will remove the day time use only classification. The 405 survey is also a prerequisite to the creation of the LPV-RNAV/GPS straight-in approach to Runway 16.

**Air Traffic Control** - All the approaches identified will require air traffic approval from four different facilities. The airspace with respect to these approaches is controlled by Seattle Center but also have an effect on Whidbey Approach, Victoria Approach and Vancouver Center.

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# **LARSON PROPERTY ALTERNATIVES**

Four development alternatives were considered for the development of the Larson Property. Each of the alternatives was designed to provide expansion capability for T-hangar development, smaller executive style hangar development and the potential for a larger terminal facility for scheduled and non-scheduled passengers using the airport.

Alternative One provides for expansion of T-hangars on the southern most section of the Larson Property, and executive style hangars north of the T-hangars. The main airport entrance point for automobile traffic to the airport is shown to be via North Beach Road turning west onto the Larson Property, paralleling a new auto parking area to access the relocated Terminal building. The long-term auto parking area is shown paralleling the main airport entrance road with short-term parking shown adjacent to the Airport Terminal Building. The existing long-term parking area and the property where the existing Terminal and adjacent buildings are located will be converted to airport ramp and tie-down space. The remaining southeastern section of the Larson Property is open space.

Alternative Two provides for expansion of T-hangars on the southern most section of the Larson Property, and executive style hangars north and west of the T-hangars. The main airport entrance point for automobile traffic to the airport is shown to be via North Beach Road turning west onto the Larson Property, paralleling a new auto parking area to access the relocated Terminal building. The long-term auto parking area is shown paralleling the main airport entrance road with short-term parking shown adjacent to the Airport Terminal Building. The existing long-term parking area and the property where the existing Terminal and adjacent buildings are located will be converted to airport ramp and tie-down space. The remaining southeastern section of the Larson Property is open space.

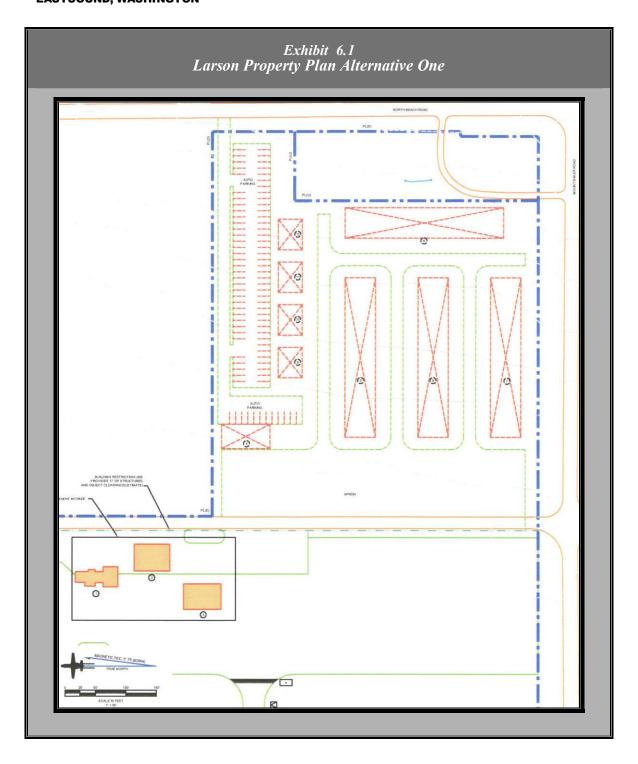
Alternative Three provides for expansion of T-hangars on the eastern section of the Larson Property, executive style hangars west of the T-hangars and corporate / business hangars with room for office space are shown located south of the T-hangars. The main airport entrance point for automobile traffic to the airport is shown to be via Mount Baker Road turning onto the Larson Property. Auto parking is shown paralleling both Mount Baker Road and North Beach Road. Short-term auto parking is shown in front of the relocated Terminal building and the corporate / business hangars. Long-term auto parking area is shown paralleling North Beach Road. The existing long-term parking area and the property where the existing Terminal and adjacent buildings are located will be converted to airport ramp and tie-down space. The remaining southeastern section of the Larson Property is open space.

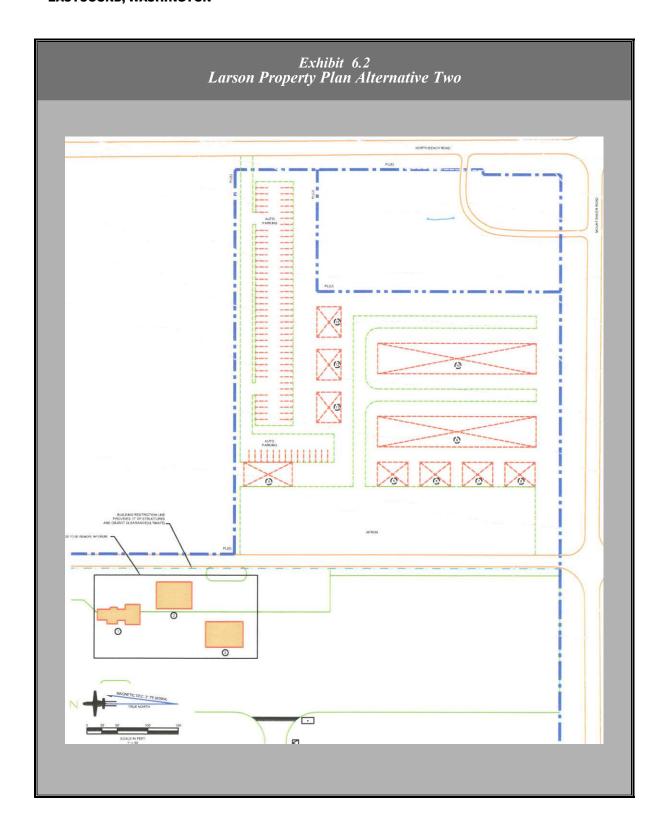
Alternative Four provides for expansion of T-hangars and executive style hangars on the Larson Property. In order to preserve and improve visual appearance of the airport and improvements a greenbelt is depicted north of Mt. Baker Road and west of North Beach Road. The main airport entrance point for automobile traffic to the airport is shown to be via North Beach Road turning onto the airport property travelling west to the ultimate long term parking area and terminal building. This alternative also shows an exchange of the Enderline property for Larson Property with the planned airport entrance road located south of the ultimate Enderline property. The existing Enderline property will ultimately be used for long term auto parking, additional ramp area and the relocated terminal building. Short-term auto parking is shown in front of the relocated terminal building. An additional long-term auto parking area for the corporate hangars is shown paralleling Mt. Baker Road behind the greenbelt. The remaining southeastern section of the Larson Property is open space.

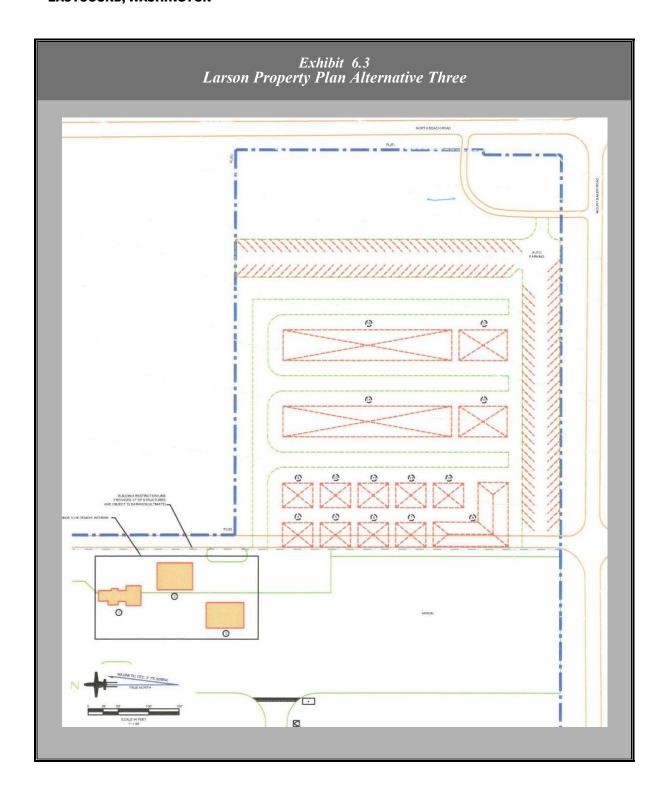
Alternative Four is the Preferred Alternative. This alternative will have the effect of improving the perception of the airport within the community. This alternative offers an excellent mix of new T-hangars and individual hangars at the airport, as well as providing long-term and short-term automobile parking spaces. The traffic flow to the airport is via North Beach Road is also an improvement to the existing surface transportation access design. As can be seen on Exhibit 6.4 & 6.5, the proposed Airport entrance road is via North Beach Road and is not aligned with the northern border of the Airport property (Larson property). According to traffic safety principals, any new curb access point should be aligned with an existing "curb cut" or access point. Therefore, the Airport entrance road is shown in alignment with the "curb cut" east of North Beach Road.

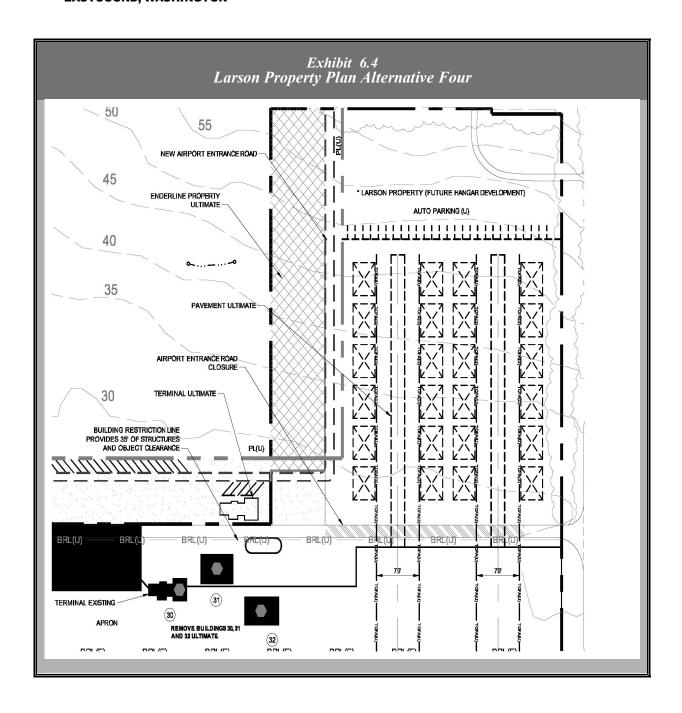
The ultimate entrance road limits a section of airport property from aircraft use, and it is recommended that the constrained property be exchanged with the Enderline property as described below.

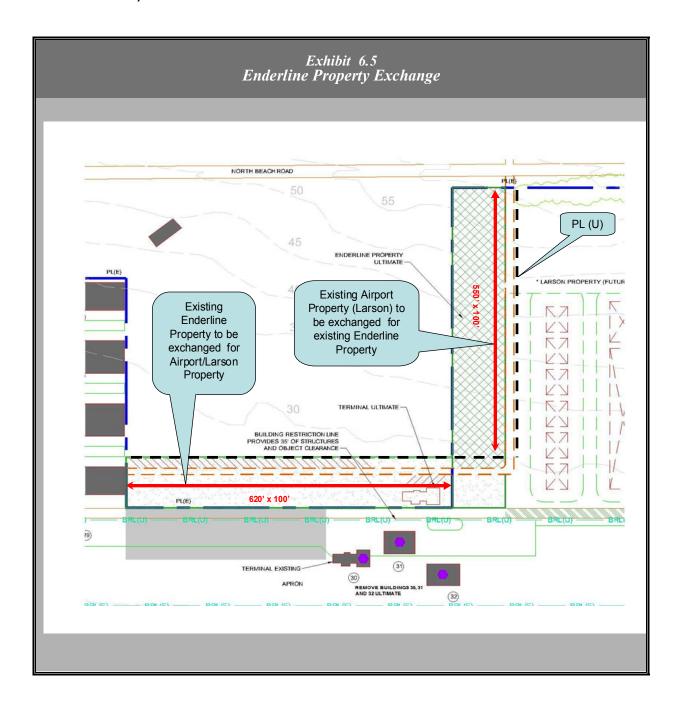
**Exhibit 6.5 - Enderline Property,** depicts an exchange of privately held property located east of the existing terminal building and entrance road that will be developed as aviation use property. Currently, the property is not accessible for aeronautical purposes. The exchange will offer the ability to relocate the terminal building and create long term parking for users of the airport. The property shown as ultimate Enderline property will not have direct access to the airport for aircraft activity due to the construction of the new airport entrance road.











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## **AIRFIELD ANALYSIS**

### INTRODUCTION

This chapter identifies the airfield and terminal area facility needs and is based upon the inventory and forecast findings illustrated in Chapters 2 and 3. The airport facility evaluation is based on the accumulation of inventory information and aviation demand forecast elements, and has been accomplished in accordance with FAA design standards and airspace criteria. It should be noted that identification of needed facilities does not constitute a "requirement" in terms of design standards; however, this provides an "option" for facility improvements to accommodate future aviation activity.

### **AIRPORT REFERENCE CODE (ARC) CLASSIFICATION**

As discussed in Chapter 2, the Critical Aircraft for the Orcas Island Airport will be in the ARC B-I small category throughout the 20-year planning period. The Airport Reference Code (ARC) for the Orcas Island Airport during each of the planning periods is shown in Table 7.1, Existing and Ultimate Airport Reference Code.

The FAA has established airport design criteria corresponding with an airport's role and ARC designation. This criterion provides minimum safety standards with respect to the performance characteristics represented by the airport's critical aircraft. This particular aircraft, as determined with respect to approach speed and wingspan, is within a design category of airplanes that conduct at least 500 itinerant operations (combination of landings and takeoffs) per year.

The following information in this chapter will focus on applying the FAA Design standards to the existing conditions of the Orcas Island Airport, and will include recommendations to improve the airport in order to bring it into compliance with the safety standards.

		Table 7.1 mate Airport Reference ( rcas Island Airport	Code (ARC)			
Runway	Existing ARC	Phase 1 ARC (0-5 Years)	Phase 2 ARC (6-10 Years)	Phase 3 ARC (11-20 Years)		
Primary Runway	B-I, Small	B-I, Small	B-I, Small	B-I, Small		
Crosswind Runway N/A N/A N/A N/A						
Note 2: Aircraft Approa	anding (greatest) runway ARC ach Category groups have the b Category $A =$ approach speed b Category $B =$ approach speed	following performance of dless than 91 knots.	haracteristics:			
Airplane Design	n Groups are based on aircraft Group $I$ = wingspan up to but $Group II$ = wingspan of 49 fee	not including 49 feet.	79 feet.			

Source: BWR, Designated Airport Reference Code (ARC) Forecast – July, 2006.

### **AIRFIELD SAFETY AREA REQUIREMENTS**

Compliance with airport design standards is required to maintain a minimum level of operational safety. The major airport design elements, as follows, are established from FAA Advisory Circular 150/5300-13, Change #10, Airport Design and FAR Part 77, Objects Affecting Navigable Airspace, and should conform with FAA airport design criteria without a modification to the standards.

Runway Safety Area (RSA): The RSA is a two-dimensional area surrounding and extending beyond the runway and taxiway centerlines that the airport must own in "fee simple" title. The RSA for the Orcas Island Airport (ARC B-I small aircraft) is 240' prior to the landing threshold, 240' beyond the runway end and 120' wide. This safety area is provided to reduce the risk of damage to airplanes in the event of undershoot, overshoot, or excursion from the runway. In addition, it must be cleared and free of objects except those required for air navigation and graded to prevent water accumulation, as consistent with local drainage requirements. Under dry conditions, the RSA must support an airplane without causing structural damage to the airplane or injury to the occupants. No object may be located in the safety area except those that need to be because of their function in airport operations (i.e. REIL or PAPI). In those cases, they must be constructed on frangible-mounted structures where practical.

As identified in Chapter 2, the airport runway is 2,900' x 60'. The RSA requirements to the north and south ends of the runway have adequate runway safety areas of 240'.

**Object Free Area (OFA):** The Runway Object Free Area (OFA) is defined as a two dimensional ground area surrounding runways, taxiways, and taxi lanes which is clear of objects except for objects whose location is fixed by function to assist air navigation or for ground maneuvering reasons. The OFA standard for Runway 16 - 34 is 250 feet wide (125' on each side of the runway centerline) and extends 240 feet beyond the runway end.

The OFA for the runway is free of obstructions.

**Obstacle Free Zone (OFZ):** The OFZ is airspace above a surface centered on the runway centerline, and precludes taxiing and parked airplanes and object penetrations except for frangible post mounted NAVAIDs expressly located in the OFZ by function such as runway edge lights and runway threshold lights. Similar to the OFA, the OFZ is 250' wide (125' on each side of the runway centerline), however, the OFZ only extends 200' beyond each end of the runway.

As shown on the ALP drawing set, the standard hold line location for a visual runway is 125'. The area of the OFZ appears to be free of obstructions.

**Taxiway / Taxilane Safety Area:** The taxiway system at the Orcas Island Airport consists of a parallel taxiway on the east side of the runway and an access taxiway system connecting the through the fence operations on the west side of the. The airport areas adjacent to the taxiways are free of obstructions.

**Taxiway / Taxilane Object Free Area:** For taxiway systems under the Aircraft Design Group 1, the taxiway OFA width is 89'. The existing hangars are located well outside the taxiway OFA.

Parked aircraft positioned near the existing taxiways are located with a minimum setback of at least 44.5 feet from the taxiway centerline and 39.5 feet from the taxilane centerline.

**Building Restriction Line:** A 370 foot Building Restriction Line (BRL) is recommended which would allow for a structure with a height of 35' above the elevation of the runway to be constructed without penetrating this transitional surface. It is important to note that the contours of the airport property increase to the east and west of the runway. This should be considered by those who may be interested in building new facilities on the airport.

Currently, 14 structures penetrate this 370' BRL. Three are on airport property and the remaining structures are located off airport property. The structures on airport property will be relocated to meet the FAA obstruction requirements. The structures off airport property are shown on sheet 3 of the ALP drawing set which included the recommended disposition and mitigation with respect to each structure.

Runway Protection Zone (RPZ): The RPZ is a two-dimensional trapezoid area beginning 200 feet beyond the paved runway end, and extends along the runway centerline. The purpose of the RPZ is to enhance the protection of people and property on the ground, and to prevent obstructions potentially hazardous to aircraft. RPZ dimensions are determined by the type of aircraft expected to operate at the airport (small) and the type of approach planned for the runway ends (visual).

The recommended visibility minimums for the runway ends are determined with respect to approach procedures, the ultimate runway ARC, airfield design standards, instrument meteorological wind conditions, and physical constraints (approach slope clearance) beyond the extended runway centerline. The FAA recommends that airports own the entire RPZ in "fee simple" title and that the RPZ be clear of any non-aeronautical structure or object that would interfere with the arrival and departure of aircraft. The RPZ dimensions at Orcas Island are based upon "small aircraft" with approach visibility minimums of visual and not lower than 1 – mile.

With the current configuration, the RPZs for both runway ends are beyond the airport property and are not owned by the airport. There are no incompatible land uses in the runway RPZs. However, Mt. Baker Road transitions through the Runway 34 RPZ and Nina Lane transitions through the Runway 16 RPZ. Avigation easements have been acquired to protect the approach ends of the runways, to protect the airport from incompatible land use development and to keep the RPZs free of obstructions. See the Airport Property Map, Sheet 7 of the ALP drawing set for additional information regarding these easements.

**Aircraft Parking Line (APL):** The aircraft parking areas at the airport are all greater than 125' from the runway centerline and are outside the OFA, OFZ and primary surface. For the aircraft parking areas, the apron is located 44.5 feet from the taxiway centerline which is clear of the taxiway OFA.

**Runway-Parallel Taxiway Separation:** FAA design standards between runways and parallel taxiways are based on the ARC for that particular runway and the type of instrument approach capability. The standards for a runway/taxiway separation distance of ARC B-I

(small aircraft exclusively) specifies a runway/taxiway separation distance of 150 feet from centerline to centerline. Figure 7.1 – Runway Safety Areas, on the following page gives a visual representation of the Safety Areas just discussed.

### **FAR PART 77 SURFACES**

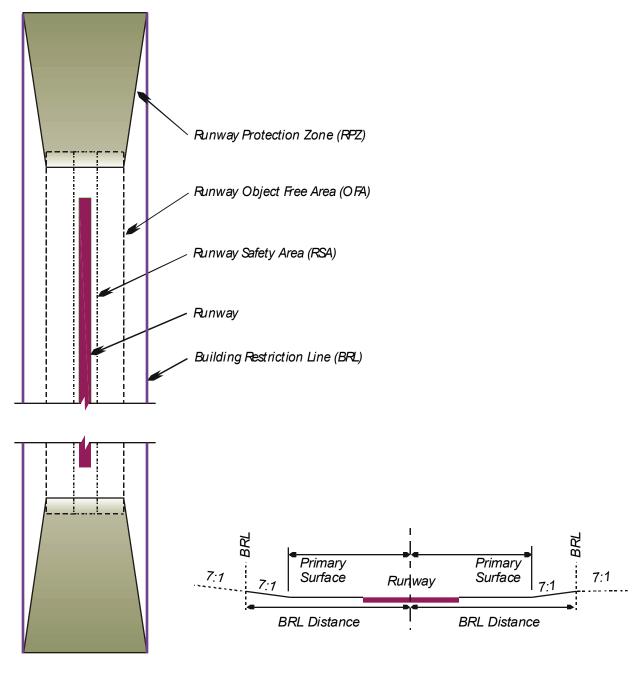
Airspace planning for airports in the United States is delineated under Federal Air Regulation (FAR) Part 77 – Objects Affecting Navigable Airspace. Part 77 represents the boundary that separates the airside and landside facilities and identifies suitable building area locations based on airspace and visibility criteria. Figure 7.2 shows a visual representation of the FAA Part 77 surfaces.

Based on the geographic constraints of the airport as described in Chapter 5, the airspace planning has been based upon visual approaches to the existing runway. Table 7.2 summarizes the FAR Part 77 standards for the Orcas Island Airport runway and visual approach.

Table 7.2 FAR Part 77 Airspace Surfaces Orcas Island Airport				
Item	Utility Visual			
Width of Runway Primary Surface	250 feet			
Radius of Horizontal Surface	5,000 feet			
Runway Approach Surface Width at End	1,250 feet			
Runway Approach Surface Length	5,000 feet			
Runway Approach Slope	20:1			

Figure 7.1 RUNWAY SAFETY AREAS

Orcas Island Airport Study

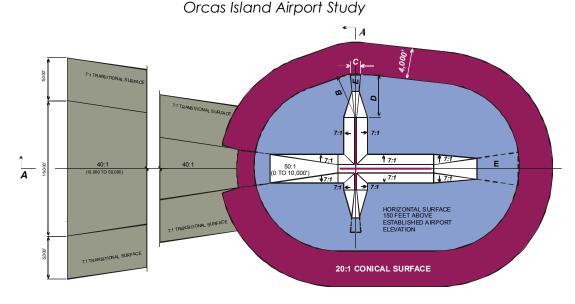


**Source:** FAA FAR Part 77, Objects Affecting Navigable Airspace.

Approach Surfaces: The approach surface is longitudinally centered on the extended runway centerline and extending outward and upward from each end of the primary surface. An approach surface is applied to each end of each runway based upon the type of approach available or planned for that runway end. The inner edge of the approach surface is the same width as the primary surface and it expands uniformly to a width of 450 feet for the runway ends of an airport with visual approaches and designated as a "Small Aircraft Exclusively" airport.

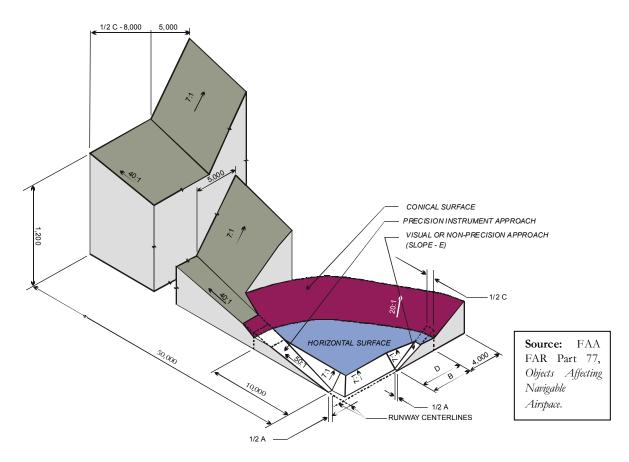
The helicopter landing area has one defined approach surface from the east that extends 4,000 feet from the paved surface at a slope of 8:1. There are no obstructions.

Figure 7.2 **FAR PART 77 - IMAGINARY AIRPORT SURFACES** 



		DIMENSIONAL STANDARDS (FEET)						
DIM	ITEM	VISI RUN		IN	N-PRECI STRUMI RUNWA	ENT	PRECISION INSTRUMENT RUNWAY	
		Α	В	А		3		
					С	D		
A	WIDTH OF PRIMARY SURFACE & APPROACH SURFACE AT INNER END	250	500	500	500	1,000	1,000	
В	RADIUS OF HORIZONTAL SURFACE	5,000	5,000	5,000	10,000	10,000	10,000	
		VISI APPR		IN	N-PRECI STRUMI PPROA	ENT	PRECISION INSTRUMENT RUNWAY	
		А	В	A B				
			_		С	D		
С	APPROACH SURFACE WIDTH AT END	1,250	1,500	2,000	3,500	4,000	16,000	
D	APPROACH SURFACE LENGTH	5,000	5,000	5,000	10,000	10,000		
E	APPROACHSLOPE	20:1	20:1	20:1	34:1	34:1		

A - UTILITY RUNWAYS
B - RUNWAYS LAR GER THAN UTILITY
C - VISBILITY MINIMUM SIGEATER THAN ½ MILE
D - VISBILITY MINIMUM SIGEATER THAN ½ MILE
- VISBILITY MINIMUM SAS LOW AS ½ MILE
- PRECISION INSTRUMENT APPROACH SLOPE IS 50:1 FOR INNER 10,000 FEET AND 40:1 FOR ANADDITIONAL 40,000 FEET
- PRECISION INSTRUMENT APPROACH SLOPE IS 50:1 FOR INNER 10,000 FEET AND 40:1 FOR ANADDITIONAL 40,000 FEET



**Primary Surface:** The primary surface is longitudinally centered on a runway. When the runway has a specially prepared hard surface, the primary surface extends 200 feet beyond each end of that runway. The elevation of any point on the primary surface is the same as the elevation of the nearest point on the runway centerline. The width of a primary surface is 250 feet for utility runways having only visual approaches. The primary surface should be free of obstructions except those items that are fixed by function such as PAPIs, REILS and taxiway lights. There are no obstructions to the primary surface area

The primary surface for the helicopter pad is defined by the flight operations area 40' wide surrounding the paved landing area. There are no obstructions to the area.

Transitional Surface: These surfaces extend outward and upward at right angles to the runway centerline and the runway centerline extended at a slope of 7 to 1 from the sides of the primary surface and from the sides of the approach surfaces. Transitional surfaces for those portions of the visual approach surface which project through and beyond the limits of the conical surface and extend a distance of 5,000 feet measured horizontally from the edge of the approach surface and at right angles to the runway centerline.

Based on information obtained during airport inventory, six structures (33, 34, 41, 45, 46 and 47) penetrate the transitional surface. It is recommended that roof top obstruction light be installed on the remaining buildings. Due to the fact that the airport is predominately a VFR use facility, the surface penetration (if lighted) created by the structure is considered minor.

Horizontal Surface: The horizontal surface is a flat plane of airspace 150' above the elevation of the runway. The outer boundary of the horizontal surface is defined by two 5,000 foot radii extending from the runway ends. The outer points of the radii for each runway end are connected to form an oval which is then referred to as the horizontal surface. The elevation of the horizontal surface is determined by the elevation of the airport, plus 150' or 181' for the Orcas Island Airport. There are no penetrations of the horizontal surface.

**Conical Surface:** The conical surface is the outer band of the Part 77 Airspace. It begins at the elevation of the horizontal surface and extends outward 4,000 feet at a slope of 20:1. The ceiling of the conical surface is 200' above the horizontal surface or 350' above the airport elevation. As shown on sheet 3 of the ALP drawing set, Double Hill, Lookout Hill and Buck Mountain penetrate this conical surface.

### AIRSIDE REQUIREMENTS

**Runway Length:** FAA Advisory Circular 150/5325-4A, Runway Length Requirements, Computer Program Version 4.2, was used to determine the recommended runway length requirements for the Orcas Island Airport.

**Table 7.3, Airport Runway Length Data,** illustrates the runway design lengths as determined with respect to local conditions in order to achieve minimum safety levels. These conditions were considered as follows: 1) the airport elevation for the Orcas Island Airport – 31 feet mean sea level; 2) the average mean maximum daily temperature of 69°F for the hottest month; 3) the effective runway gradient of .005° between runway ends; 4) dry versus wet runway pavement (utility runway); and 5) the corresponding critical aircraft family of airplanes forecast to use the runway.

Based on the FAA runway length model, a design length and width of 2,300' x 60' accommodates 75 percent of small airplanes under wet and slippery pavement conditions and 2,840' x 60' accommodates 95 percent of small airplanes under wet and slippery

pavement conditions. The runway length at Orcas Island is 2,900' x 60' which accommodates 95% of the small airplane fleet.

Pavement Strength: Pavements designed in accordance with the standards set forth in FAA AC 150/5320-6D are intended to provide a structural life of 20 years without major maintenance, provided that aviation demand is not significantly greater than forecast levels and routine maintenance activities are performed. Pavement strength is normally achieved through sufficient initial design and periodic overlays, and is maintained through routine crack seal, slurry seal maintenance and upkeep projects. At a minimum, the design pavement strength should accommodate the existing and future mix of aircraft expected to use the airport. The ultimate runway pavement strength of 12,500 lbs. is recommended.

Table 7.3 Airport Runway Data Length Orcas Island Airport					
A 1B B	Orcas Island				
Airport and Runway Data	Input				
Airport elevation  Mean daily maximum temperature of the hottest month  Maximum difference in runway centerline elevation	31.0' 69° F 22.0'				
Recommended Runway Length/Corresponding ARC	Length – Dry/Wet				
Small airplanes with less than 10 passenger seats: 75 percent of these small airplanes (ARC B-I Small) 95 percent of these small airplanes (ARC B-I Small)	2,300° 2,840°				
Existing Runway Design/Corresponding ARC	Design Length				
Runway (ARC B-I Small)	2,900'				
Note 1: Wet & slippery apply to landing distance; runway end elevation applies to tak	eoff distance.				
Source: AC 150/5325-4A (FAA Computer Model), Runway Length Requirements for Airport Design.					

**Airfield Capacity:** The capacity of a general aviation airport with a single runway configuration has a range between 20 to 30 operations per hour during day time visual meteorological conditions (VFR). Based upon the projected aviation activity described in chapter 3 of this report, the existing facility will accommodate the forecast demand without much delay.

### SECONDARY / CROSSWIND RUNWAY LENGTH REQUIREMENTS

Crosswind runways are normally constructed to accommodate wind conditions and/or increase airfield capacity and safety. Based on wind coverage and geographic constraints, a crosswind runway is not feasible at the Orcas Island Airport.

### **TAXIWAY SYSTEM**

Taxiways are constructed primarily to facilitate aircraft movements to and from the runway system. Some taxiways are necessary simply to provide access between the aprons and runways, whereas other taxiways become necessary as activity increases at an airport to provide safe and efficient use of the airfield.

The FAA has established standards for taxiway width and runway/taxiway separation distances. Taxiway width is determined by the ADG of the most demanding aircraft to use the taxiway. According to FAA design standards, the minimum taxiway width for ADG I is 25 feet. This width applies to all taxiways serving the runway and corporate and FBO hangar areas serving large business aircraft. Design standards for the separation distances between runways and parallel taxiways are based primarily on the ARC for that particular runway and the type of instrument approach capability. FAA design standards specify a runway/taxiway separation distance of ARC B-I (small aircraft exclusively) standards specific a runway/taxiway separation distance of 150 feet. The parallel taxiway system at the Airport meets this FAA design standard.

Taxiway Safety Standards: All entry taxiways must provide acceptable hold-short locations in compliance with threshold siting surface (TSS) and obstacle free zone (OFZ) criteria. All non-aeronautical objects must also be located beyond the taxiway object free area (TOFA), which is a total of 89 feet wide (Design Group I) along the taxiway (44.5' on both sides of the centerline). Existing and planned taxiways are shown on the Airport Layout and Terminal Area Drawings per FAA airport design standards. The Taxiway Safety Area width is 49' (24.5' on both sides of the centerline). There are no obstructions to the taxiway safety areas.

**Taxilane Requirements:** Taxilanes provide access to airplane parking areas, fueling areas and hangars. Typically, taxilanes should provide for a minimum 15 feet of wing tip clearance

on both sides of the aircraft wing. The taxilane object free area (TOFA) is 79 feet wide (Design Group I).<sup>1</sup> There are no obstructions to the taxiway safety areas.

Segmented Circle Marking System: A segmented circle is a 100-foot diameter circle with at least 18 segments is constructed around the airport's wind direction indicator. The circle helps the visiting pilot to locate the wind indicator. It also serves as another visual identification of an airport. Segments are similar to those used to mark unpaved runways. Airports having nonstandard traffic patterns are able to convey this information with traffic pattern indicators located adjacent to the segmented circle. (See AC 150/5340-5B). The circle should be readily discernable from the air as well as the ground. The color(s) used should provide the best possible contrast with the surroundings. Aviation White is the recommended color for the Segmented Circle at Orcas Island.

### **VEHICLE PARKING**

Automobile parking is available near the entrance road to the airport and near the Terminal Building. The parking is adequate to meet the future needs of the airport. However, the development of the Larson Property as shown in chapter six shows several long term auto parking planning concepts associated with future hangar development and airport access.

Figure 7.3
Existing Auto Parking
Orcas Island Airport



<sup>&</sup>lt;sup>1</sup> Critical Aircraft wingspan of 49' (49+15+15=79')

### SUMMARY / FINDINGS

- ➤ The Port of Orcas Island was formed on January 12, 1959 and began operating the Airport as a public use Airport. The Orcas Island Airport is located ½ mile north of the Village of Eastsound. The airfield consists of a single Runway 16-34 (2,900' x 60') paved surface.
- > This Airport has been designated by the State of Washington as an Essential Public Facility. This designation directs Cities and Counties to protect these facilities by discouraging the siting of incompatible land uses adjacent to such Airports.
- ➤ Orcas Island Airport is classified as a small (12,500 lbs SWG and below) commercial service Airport with only visual approaches. An instrument approach to the Airport would significantly improve the safety and viability of the facility while maintaining its status as crucial component to the regional transportation system. Climatic analysis indicates that this region experiences marginal VFR approximately 7.7 percent annually. In other words, this would equal about 28 days out of the year that the Airport is not able to serve the regional transportation system.
- ➤ The National Plan of Integrated Airport Systems (NPIAS) identifies Orcas Island Airport as a commercial service Airport with Airport Reference Code (ARC) of B-I, Small.
- The critical aircraft for the Orcas Island Airport is represented by the *Cessna C-402* which falls under the Airport Reference Code (ARC) B-I category. The **C 402** is a light-medium twin-engine piston aircraft developed and manufactured by Cessna Aircraft Corporation.
- The Airport offers a variety of aviation related services. Aviation services include aircraft fueling, maintenance, charter, flight training and bi-plane excursion rides.
- The weather conditions for the Orcas Island Airport region experiences Marginal VFR, or below, approximately 7.7 percent of the time, or 28 days out of the year.
- A Non-Precision Circling (Day Time Use only) approach to the airport will be published in the summer of 2007 and as RNP (Required Navigation Performance) approaches are developed for the general aviation community, further study should be done to determine the feasibility of establishing this type of instrument approach at the Airport.

- An FAA 405 survey has been scheduled through the FAA for the Orcas Island Airport to document the obstructions at the airport and in the airport area as identified in Exhibit 5.2 Instrument Approach Segments. This survey will provide information required to allow night time operational use of the circling approach and remove the day time use only classification. The 405 survey is also a prerequisite to the creation of the LPV-RNAV/GPS straight-in approach to Runway 16.
- Alternative Four is the Preferred Alternative providing for expansion of T-hangars and executive style hangars on the Larson Property. In order to preserve and improve visual appearance of the airport and improvements a greenbelt is depicted north of Mt. Baker Road and west of North Beach Road. The main airport entrance point for automobile traffic to the airport is shown to be via North Beach Road turning onto the airport property travelling west to the ultimate long term parking area and terminal building. This alternative also shows an exchange of the Enderline property for Larson Property with the planned airport entrance road located south of the ultimate Enderline property. The existing Enderline property will ultimately be used for long term auto parking, additional ramp area and the relocated terminal building. Short-term auto parking is shown in front of the relocated terminal building. An additional long-term auto parking area for the corporate hangars is shown paralleling Mt. Baker Road behind the greenbelt. The remaining southeastern section of the Larson Property is open space.

Table 7.4 Airport Design Standard Summary shows the airfield design standards for ADG I small aircraft.

### Table 7.4 Airport Design Standard Summary Orcas Island Airport

Item	Runway 16/34	ADG I <sup>1</sup>
	Existing Conditions	(small aircraft exclusively)
Runway Length	2900	2840 <sup>2</sup>
Runway Width	60	60
Runway Shoulder Width	<10	10
Runway Safety Area Width	120	120
Runway Safety Area Lengthen (Beyond Rwy End)	240	240
Obstacle-Free Zone Width	250	250
Object Free Area Width	250	250
Object Free Area Length (Beyond Rwy End)	240	240
Primay Surface Width	250	250
Primary Surface Length (Beyond Rwy End)	200	200
Runway Protection Zone Length	1000 <sup>3</sup>	1,000
Runway Protection Zone Inner Width	250	250
Runway Protection Zone Outer Width	450	450
Runway Centerline to:		
Parallel Taxiway/Taxilane Centerline	150	150
Aircraft Parking Area	200	100
Building Restriction Line	370 <sup>4</sup>	370 <sup>4</sup>
Taxiway Width	25	25
Taxiway Shoulder Width	N/A	10
Taxiway Safety Area Width	>49	49
Taxiway Object Free Area Width	>89	89
Taxiway Centerline to Fixed/Movable Object	>44.5	44.5
Taxilane Object Free Area Width	>79	79
Taxilane Centerline to Fixed/Movable Object	>39.5	39.5

- 1. Utility (visual) runways per FAR Part 77 dimensions. All RPZ and AC 150/5300-13 dimensions reflect visual runways.
- 2. Runway length required to accommodate 95 fleet of GA fleet weighing 12,500 lbs. or less.
- 3. The Coastal Road Nina Lane is located in the RPZ to Runway 16 and Mount Baker Road is located in the RPZ to Runway 34.
- 4. 370' provided for a 35' MSL building or hangar construction.

### Table 7.5 Airport Runway Data<sup>2</sup> Orcas Island Airport

### AIRPORT AND RUNWAY DATA

### Wet & Slippery Runways

### RUNWAY LENGTHS RECOMMENDED FOR AIRPORT DESIGN

7 - 16

<sup>&</sup>lt;sup>2</sup> Chapter 2 of AC 150/5325-4A, Runway Length Requirements for Airport Design.

### Table 7.6 Airport Design Airplane and Airport Data<sup>3</sup> Orcas Island Airport

Primary runway end approach visibility minimums are visual exclusively Other runway end approach visibility minimums are visual exclusively Airplane undercarriage width (1.15 x main gear track) . . . 16.00 feet

## RUNWAY AND TAXIWAY WIDTH AND CLEARANCE STANDARD DIMENSIONS

Airplane Group/ARC

Runway centerline to parallel runway centerline simultaneous operations when wake turbulence is not treated as a factor:

## Runway centerline to parallel runway centerline simultaneous operations when wake turbulence is treated as a factor:

Runway centerline to parallel taxiway/taxilane centerline . 149.5 150 feet
Runway centerline to edge of aircraft parking . . . . 125.0 125 feet
Runway width . . . . . . . . . 60 feet
Runway shoulder width . . . . . . . . . . . . . 10 feet
Runway blast pad width . . . . . . . . . . . . . 80 feet

<sup>&</sup>lt;sup>3</sup> AC 150/5300-13, Airport Design.

Runway blast pad length 60	) feet
, 1	) feet
Runway safety area length beyond each runway end	
	) feet
_ · ·	) feet
Runway object free area length beyond each runway end	
	) feet
	) feet
<b> </b>	) feet
Obstacle free zone (OFZ)	
` '	) feet
Runway OFZ length beyond each runway end	) feet
Inner-approach OFZ width	) feet
Inner-approach OFZ length beyond approach light system 200	) feet
Inner-approach OFZ slope from 200 feet beyond threshold	50:1
Inner-transitional OFZ slope	0:1
Runway protection zone at the primary runway end	
	) feet
•	) feet
•	) feet
Runway protection zone at other runway end	
	) feet
•	) feet
,	) feet
Departure runway protection zone	
	) feet
	) feet
	) feet
Throshold surface at primary runway and	
Threshold surface at primary runway end Distance out from threshold to start of surface	) feet
	) feet
	) feet
1	) feet
_	) feet
Slope of surface	

Threshold surface at other runway end	
Distance out from threshold to start of surface	0 feet
Width of surface at start of trapezoidal section	250 feet
Width of surface at end of trapezoidal section	700 feet
Length of trapezoidal section	2250 feet
Length of rectangular section	2750 feet
Slope of surface	20:1
Taxiway centerline to parallel taxiway/taxilane centerline 68.8	69 feet
Taxiway centerline to fixed or movable object 44.3	44.5 feet
Taxilane centerline to parallel taxilane centerline 63.9	64 feet
Taxilane centerline to fixed or movable object 39.4	39.5 feet
Taxiway width	26 feet
Taxiway shoulder width	10 feet
Taxiway safety area width 49.0	49 feet
Taxiway object free area width 88.6	89 feet
Taxilane object free area width 78.8	79 feet
Taxiway edge safety margin	5 feet
Taxiway wingtip clearance	20 feet
Taxilane wingtip clearance	15 feet

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# AIRPORT CAPITAL IMPROVEMENT PROGRAM

Through the evaluation of the airfield analysis and inventory phase of the airport layout plan, the improvements needed at Orcas Island Airport over the next 10-year period have been determined. The capital improvement plan provides the basis for planning the funding of these improvements.

### **CAPITAL IMPROVEMENT PROJECTS**

The Capital Improvement Plan (CIP) develops both the timeline for the airport improvements and estimated costs for those improvements.

### **PROJECT COSTS**

A list of improvements and costs over the next 10-years are included on the following page of this chapter. All costs are estimated in 2007 dollars. Total project costs include construction, temporary flagging and signing, construction staking, testing, engineering, administration, and contingency, as applicable. Utilities including phone and power are not included in the new hangar projects, along with septic costs. No water service cost was added for the hangar developments.

### **FUNDING SOURCES**

Funding for a CIP can come from several different sources, including the Federal Aviation Administration, State of Washington, the Port of Orcas, and private sources. Each project listed in the CIP has been assigned a total cost, which is then assigned a percentage based on its funding source(s) eligibility.

### **ESTIMATED DEVELOPMENT COSTS**

Overall, ultimate airport development costs are an important consideration in the planning process. Traditionally, costs have tended to play a less significant and conclusive role when compared with other types of site selection factors, including land acquisition and the consequences of undetermined political influences.

As part of the airport development program, detailed costs for development and improvement projects have been estimated using the traditional funding patterns (95% federal/ 5% local).

<b>Airport CIP</b> Eastsound											
# Project	Cost	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
			_				-				
1 Stormwater Detention and Treatment 1	750,000	_	750,000				<b>-</b> -	<del>-</del>			
2 Terminal vehicle parking - phase one <sup>2</sup>	47,000		47,000								
3 Improve access road <sup>2</sup>	131,000			131,000							
4 Construct T-hangar taxilanes (Larson site) <sup>2</sup>	144,000			144,000		,					
5 Terminal Building - phase one 4	390,000	Other Funds	- <u>-</u>		390,000		- <u>-</u>				
6 Rehab Terminal apron	000'06				000'06						
7 Rehab GA apron	000,000				000,009						
8 Rehab taxiways (slurry seal)	40,000					40,000					
9 Overlay rwy 16-34	950,000					920,000					
10 Environmental Assessment <sup>2</sup>	20,000			٠		•	20,000				
11 Property Appraisals <sup>3</sup>	50,000	_					20,000				
12 Property Acquisition <sup>3</sup>	1,000,000					,		200,000	200,000		
13 Hangar Construction <sup>2</sup>	1,000,000	1,000,000   Private Funds						350,000	350,000	350,000	350,000
14 Update Master Plan	80,000									80,000	
		_	1			_	_	_			
Total	5,322,000	- (	797,000	275,000	000'069	000'066	100,000	200,000	200,000	80,000	
	% <b>56</b> @	% <b>56</b> @	%36 <b>@</b>	%36 <b>@</b>	% <b>36</b> @	%36 <b>@</b>	0 95% i	% <b>36</b> @	% <b>36</b> @	% 36 ©	<b>©</b> 95%
FAA Share	4,105,900	'	717,300	261,250	655,500	940,500	92,000	450,000	450,000	72,000	1
Source of FAA funds:						_					
passenger entitlement EP carryover											
non-primary entitlement NP	· <u>-</u>	_	000,009	150,000	150,000	150,000	150,000	150,000	150,000	150,000	150,000
NP carryover				107,700		٠		22,000			
state apportionment ST			117,300	3,550	505,500	790,500	_	245,000	300,000		
discretionary DI				-	-	-	-	-	-	-	
carryover	er	-	-	-	-	-	25,000	-	-	78,000	150,000
Notes:											

Stormwater detention project includes airport property only.
 Environmental Assesment work for ultimate development of Larson Property and relocation of terminal building
 Property to be acquired for future aeronautical / aviation reserve.
 Other Funding to be used if FAA AIP money is not available.



## AIRPORT LAYOUT PLAN DRAWING SET

A set of scaled *Airport Layout Plan* (ALP) drawings has been prepared for the Phillipsburg Municipal Airport, which graphically depicts the proposed facilities necessary for the operation and development of the Airport through the 20-year planning program. A reduced set is included in this chapter. The set includes:

- ➤ Airport Layout Drawing A scaled single-page drawing depicting phased and ultimate airport development based on proposed land, facilities and equipment recommended for the short and long-term operation and development of the Airport. In addition, the Airport Layout Drawing displays separation and clearance distances for future unrestricted development of the airport and navigational (NAVAID) facilities. The layout is the result of a series of analyses to determine the optimum plan to yield a safe and cost-effective facility. The proposed improvements include projects needed to meet the projected aviation demands of the airport service area throughout the planning period.
- ➤ Airport Airspace Drawing Includes a graphical depiction showing the land use area covered by FAR Part 77 imaginary surface criteria, which is used as a federal guideline to determine whether existing or proposed structures represent an obstruction to air navigation (penetrate any of the FAR Part 77 imaginary airspace surfaces). Once approved by the FAA, the FAR Part 77 airspace is reserved for aeronautical purposes. Therefore, it is recommended that the controlling government entities adopt Height and Hazard zoning to reflect the updated ALP, and to the extent reasonable, restrict and enforce the height of structures and objects of natural growth as appropriate within the FAR Part 77 airspace surface.
- ➤ Inner-Most Approach Surface Drawing Large-scale drawings showing the plan and profile views of the approach surfaces. The plans are designed to identify current and potential structures (roadways, power lines, trees, etc.) in relation to the existing and ultimate runway threshold, and to determine the height elevations (clearance or violation) along the extended runway centerline approach slope. Each obstruction is identified in table format, with appropriate

future mitigation measures to ensure no threshold siting or obstacle free zone violations.

- ➤ Terminal Area Drawing A large-scale drawing of the terminal area that depicts the phased construction of facilities to meet future terminal area requirements. The primary features of this plan include improvements and new development of facilities and equipment. The ultimate planned design for the terminal area is to provide adequate functional layout for aircraft parking, maneuvering, hangar and building development, and other types of airport-related development planned for the Airport. Additionally, the plan will provide adequate separation and clearances for future unrestricted development of all terminal facilities and equipment.
- ➤ Airport Land Use Drawing A single-page drawing identifying on-airport and vicinity land use recommendations. The objective of the plan is to coordinate uses of airport property in a manner compatible with the functional design of the airport facility. Airport land-use planning is also important for the orderly development and efficient use of available spaces. This drawing depicts airport and adjacent land uses, identifies adjacent land users, and shows the location of major utilities (water, sewer, electric lines, etc.) in the vicinity of the airport site. When required by FAA Order 5050.4A, a noise exposure map in included as an overlay to the Land Use Plan for identification of areas unsuitable for existing and future development.
- ➤ Airport Property Drawing A single-page drawing showing an overlay of all relevant tracts of existing and ultimate airport property and easement interests: including the size (acres), date (grant agreement) and existing ownership status of proposed airport property acquisition.

## AIRPORT LAYOUT PLAN FOR THE

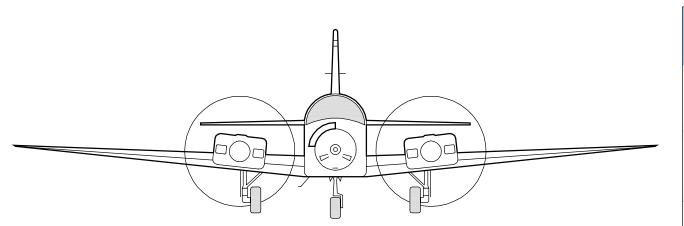
# ORCAS ISLAND AIRPORT

## PORT OF ORCAS ISLAND, WASHINGTON

### **LOCATION MAP**







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- 1. TITLE SHEET
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- 3. AIRPORT AIRSPACE DRAWING
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- 5. TERMINAL AREA DRAWING
- 6. AIRPORT LAND USE DRAWING
- 7. AIRPORT PROPERTY MAP

### **VICINITY MAP**



NOT TO SCALE

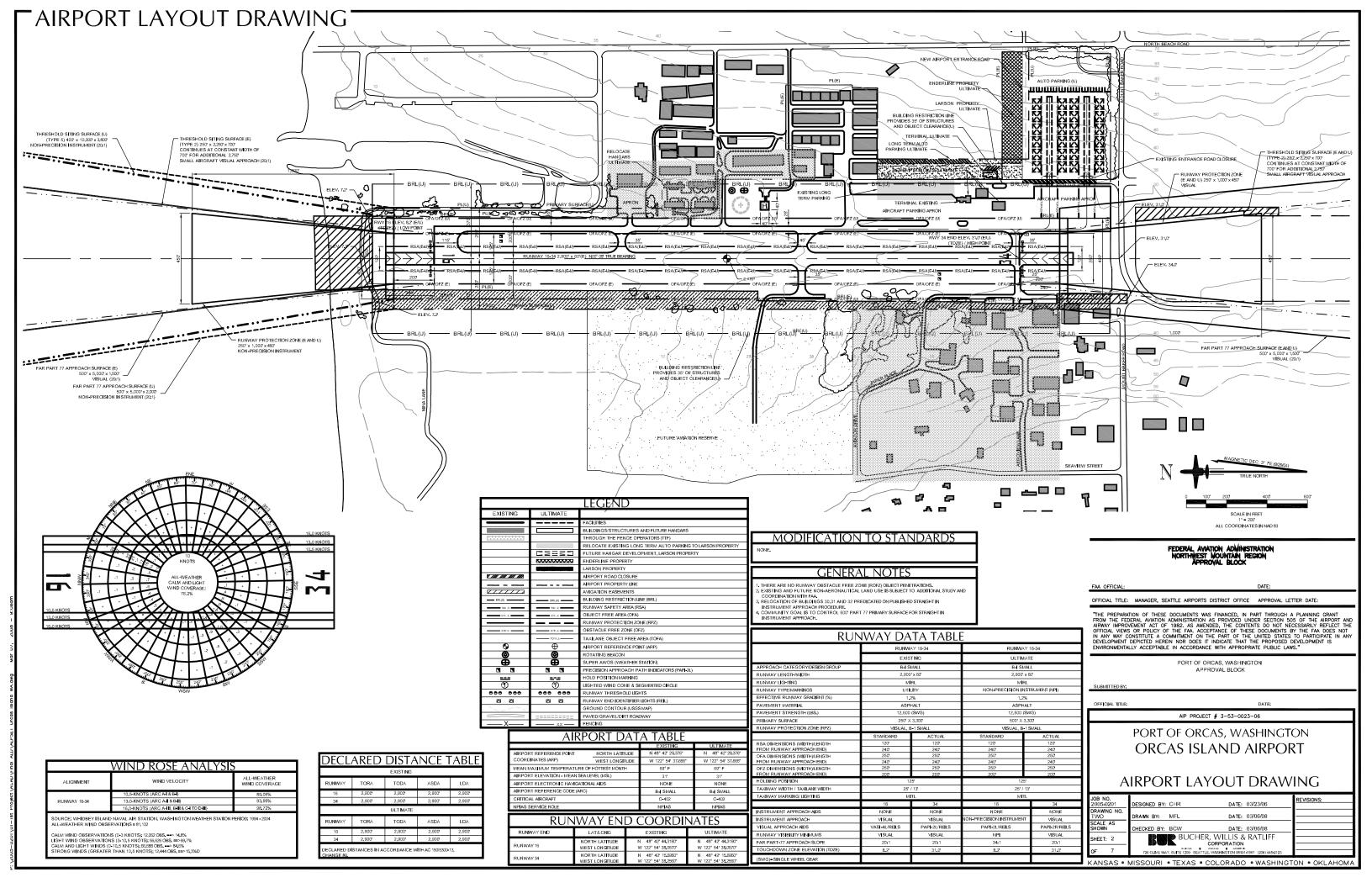
"THE PREPARATION OF THESE DOCUMENTS WAS FINANCED, IN PART THROUGH A PLANNING GRANT FROM THE FEDERAL AWAITON ADMINISTRATION AS PROVIDED UNDER SECTION 505 OF THE APPORT AND ARRWAY IMPROVEMENT ACT OF 1982. AS AMENDED, THE CONTENTS DO NOT NECESSARILY REFLECT THE OFFICIAL VIEWS OF POLICY OF THE FAA. ACCEPTANCE OF THESE DOCUMENTS BY THE FAA DOES NOT IN ANY WAY CONSTITUTE A COMMITMENT ON THE PART OF THE UNITED STATES TO PARTICIPATE IN ANY DEVELOPMENT DEPICTED HEREIN NOR DOES IT INDICATE THAT THE PROPOSED DEVELOPMENT IS ENVIRONMENTALLY ACCEPTABLE IN ACCORDANCE WITH APPROPRIATE PUBLIC LAWS.

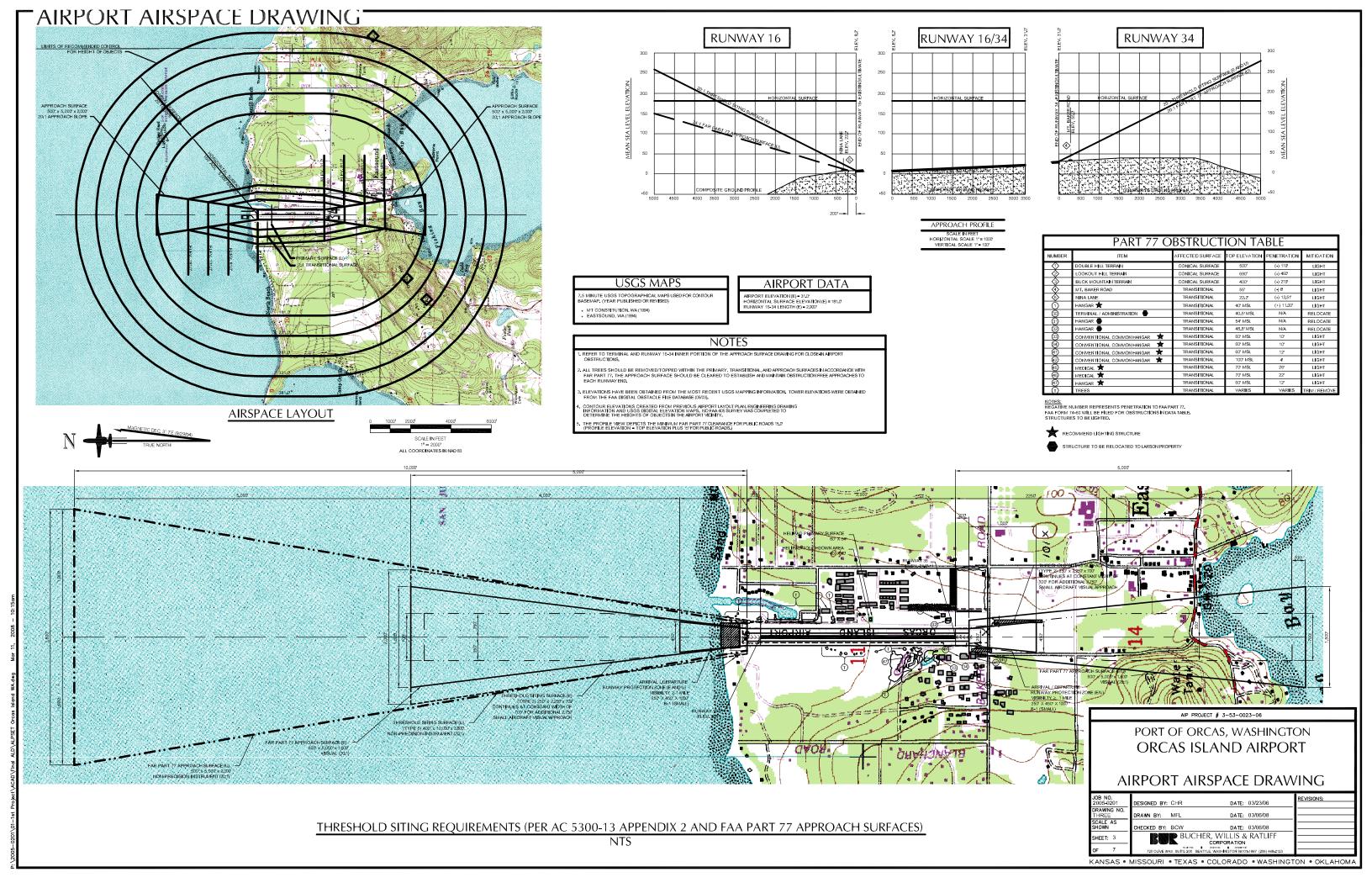
## PORT OF ORCAS, WASHINGTON ORCAS ISLAND AIRPORT

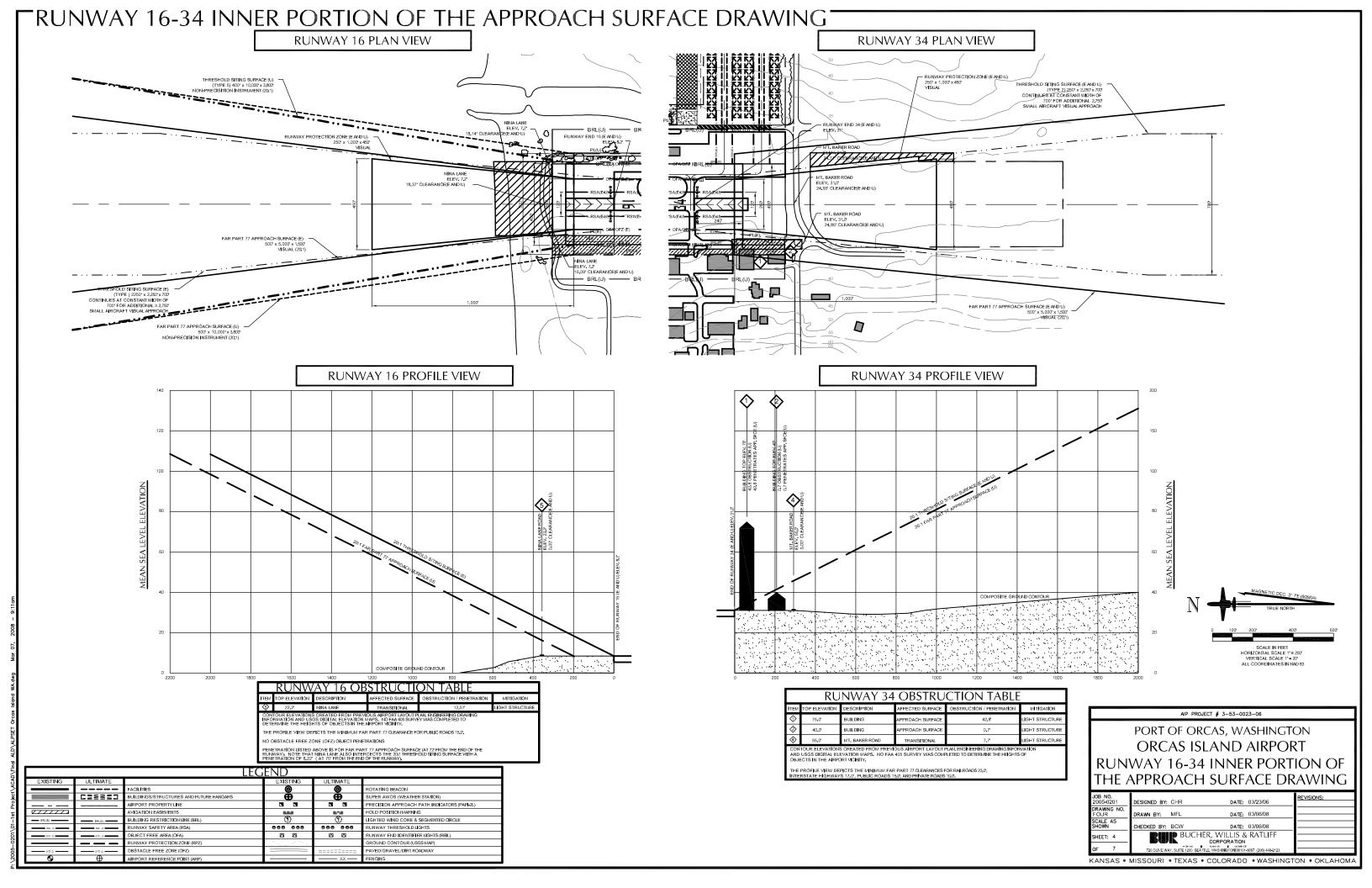
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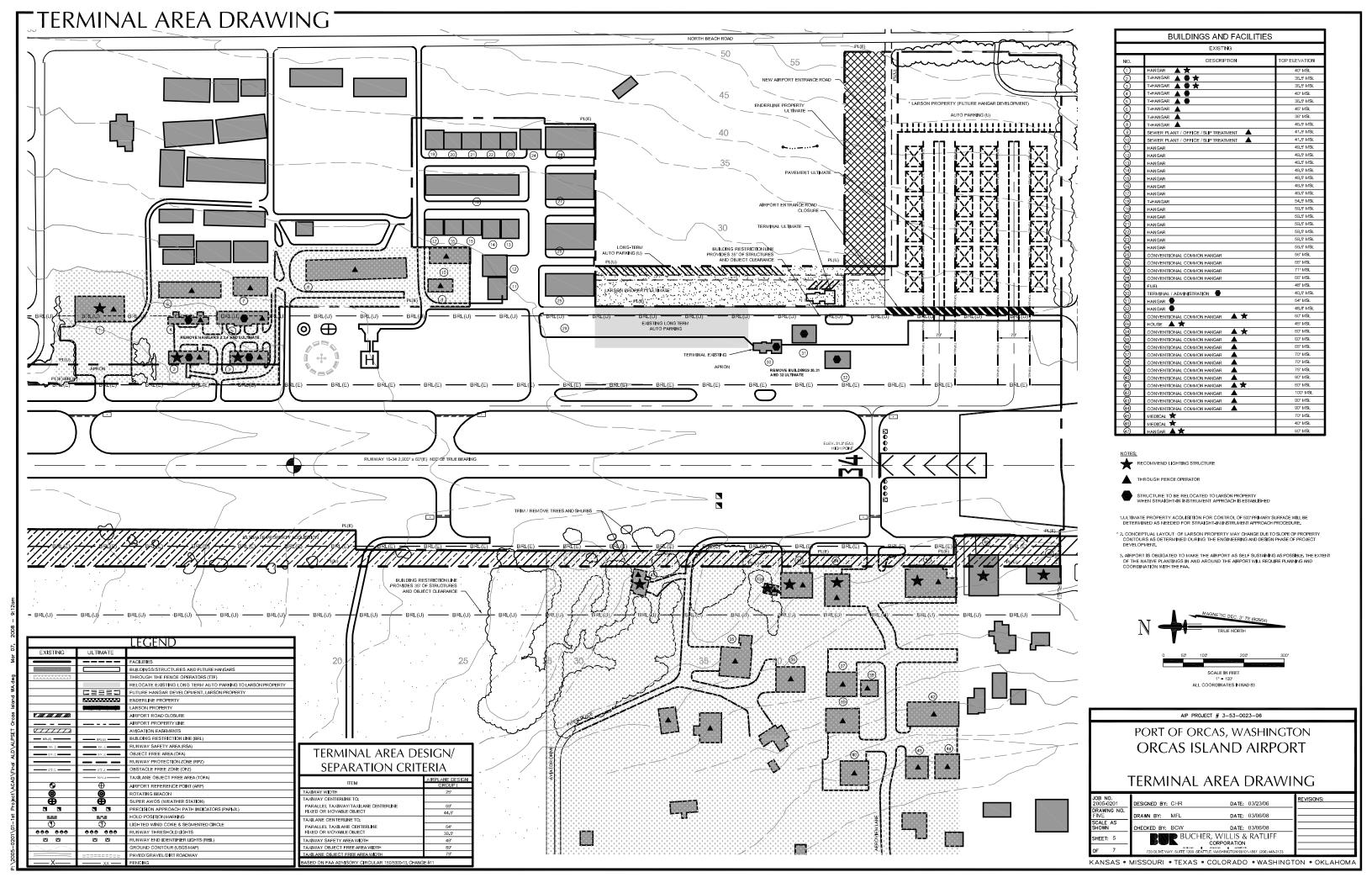
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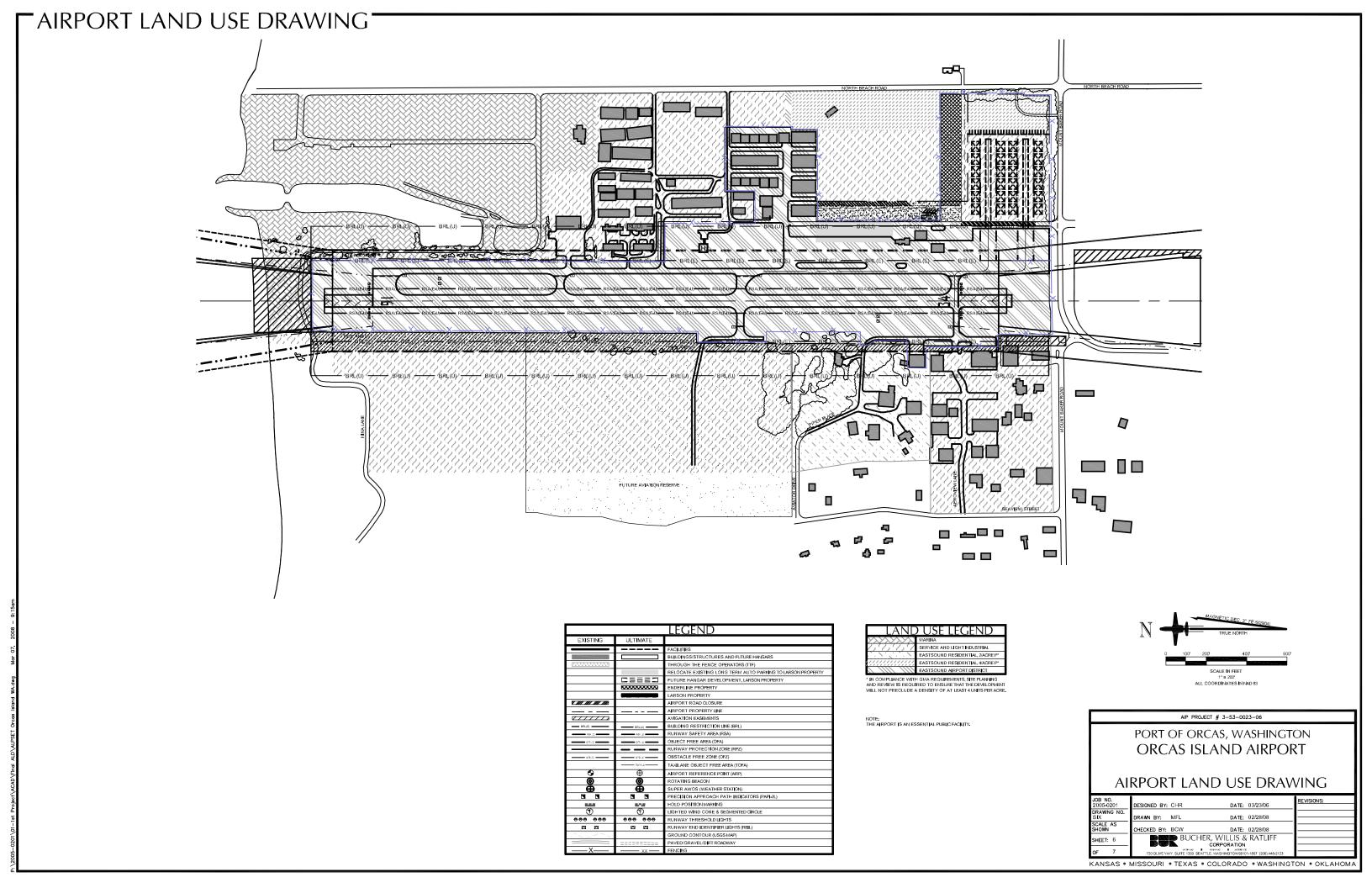
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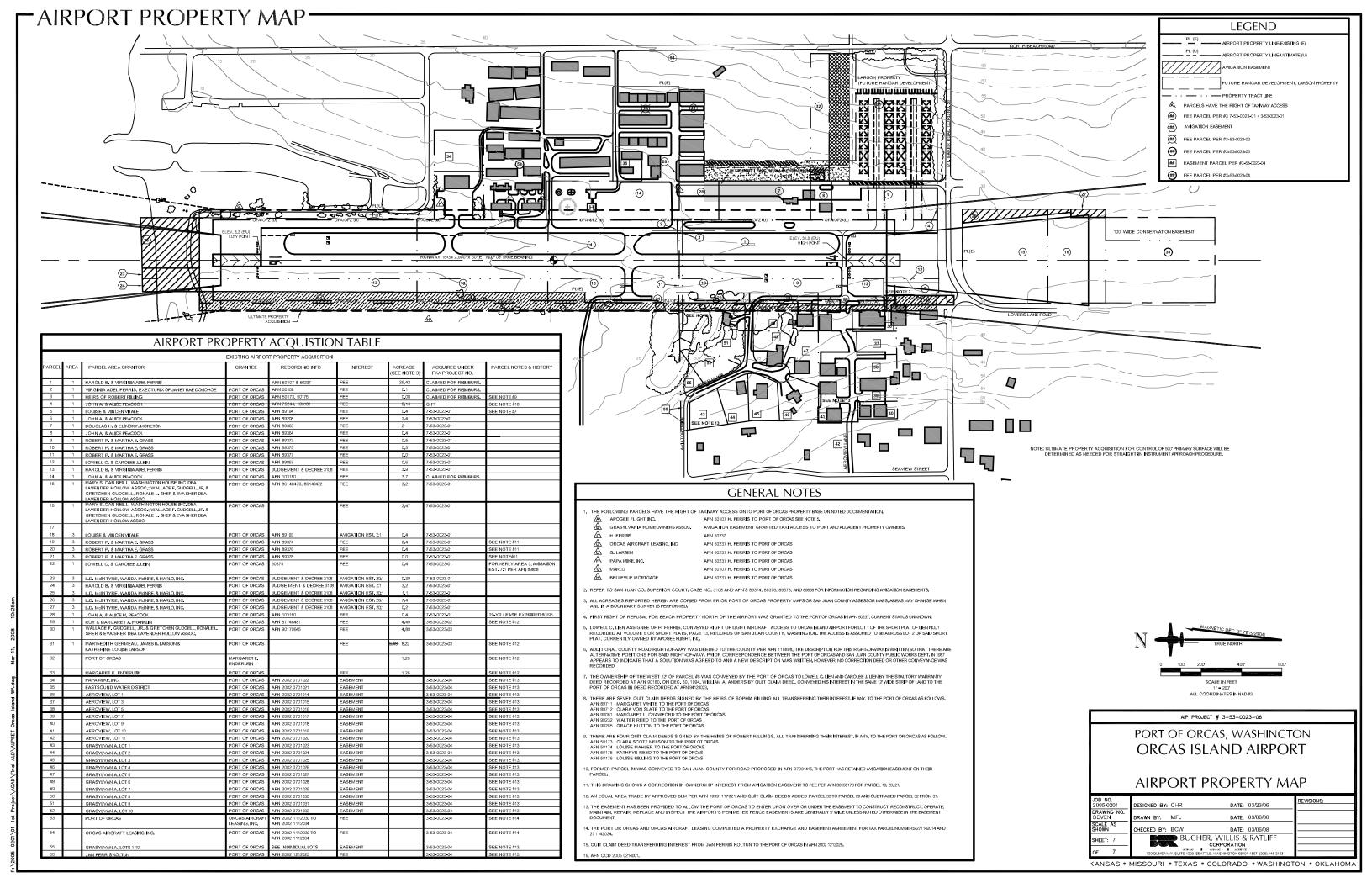












## 16.55.280 Airport Use District.

### A. Purpose.

- 1. To accommodate the existing airport and provide for airport-related facilities and services within the airport use district sufficient to meet the air traffic needs of the local citizens.
- 2. To allow for new airport-related facilities and services that are compatible with other commercial and residential uses in the subarea and consistent with the adopted Orcas Island Airport Master Plan.
- 3. To create an airport use district separate and distinct from the service and light industrial district so that airport uses do not compete for available land in the service and light industrial district and allowable service and light industrial district uses do not occupy available land needed for future airport-related needs and facilities.
- 4. To allow for limited service and light industrial uses only when it can be clearly established that they are compatible with other airport and airport-related uses in the subarea and sufficient land is not available in the service and light industrial district. Uses which substantially reduce the land area available to accommodate other allowable uses in the airport use district are to be discouraged.
- 5. To establish a land use district that is separate and distinct from an airport overlay district as described in SJCC 18.30.180.
- 6. To prohibit new residential development.
- B. Allowable and Prohibited Uses. Land uses not specifically listed in this subsection as either allowable or prohibited may be allowed subject to conditional use permit approval only if the proposed use will be consistent with the purpose of this district and sufficient land is not available in other districts which list the uses in question as permitted uses. Allowable uses are subject to the required permits and use limitations and site development and performance standards stated in this section.

The following uses are allowable in the airport use district:

### Commercial/Industrial:

- 1. Airport and nonstructural uses such as fuel storage, tie-down areas and parking facilities
- 2. Airport-related uses such as hangars, aircraft parking, and aircraft sales and repair facilities, including their related incidental office and retail activities
- 3. Restaurant, which may include one bar or cocktail lounge as an accessory use. The maximum size of the restaurant and accessory use is 2,500 square feet

### Institutional:

- 1. Aviation-related museums
- 2. Fire stations

#### Utilities:

- 1. Water, power, cable TV, telephone and sewer distribution lines
- 2. Sewage and water treatment facilities
- 3. Utility service office
- 4. Utility storage building

The following uses are prohibited in the airport use district:

#### Commercial/Industrial:

- 1. Retail sales and services not aviation-related
- 2. Offices not aviation-related
- 3. Restaurants and food service except as provided in this section
- 4. Warehousing not aviation-related; provided, that this shall not preclude storage of incoming or outgoing air cargo
- 5. Any public or private meeting place designed to accommodate more than 25 persons when located within the FAA-designated approach zone

#### Institutional:

- 1. Schools other than flight schools
- 2. Churches and religious assembly facilities
- 3. Museums not aviation-related

#### Recreational:

1. All recreational uses

#### Residential:

- 1. Residential units of any type
- C. Lot Size. There is no minimum or maximum lot size.
- D. Required Permits and Use Limitations.
  - 1. Site plan review is required for allowable uses if total use area (the gross area of buildings, outdoor storage and other area including required parking area devoted to the proposed use and any accessory residential use) exceeds 10,000 square feet and conditional use permit approval is required if total use area exceeds 20,000 square feet. However, if the administrator determines that a proposed use which would otherwise be allowed outright would likely produce significant air, water or noise pollution or otherwise constitute a nuisance, site plan review shall be required.
  - 2. Construction of or improvements to streets, pedestrian paths and off-site parking areas shall be subject to site plan review requirements. (Parking spaces, driveways and paths required for an allowable use shall not require a permit separate from any permit required for the use served; provided, that a road access permit must be obtained for construction of any driveway entering a public road.)
  - 3. New developments with primary access from the Mount Baker Road Bypass shall be required to obtain or provide for shared access with at least one adjoining parcel by establishing common driveway easements and/or locating access at property lines. No use permitted in this district shall be designed in a manner that would result in traffic backing onto a public or private street or road right-of-way.
  - 4. Museums allowed in this district shall be limited to those devoted to aviation and/or aircraft history and shall be allowed only north of Mount Baker Road. Any retail sales associated with such use shall be clearly incidental and secondary to the museum use.
  - 5. No use shall be allowed which is likely to attract an unusual quantity of birds, particularly birds which normally fly at high altitudes.

- E. Performance and Site Development Standards.
  - 1. Building Height. No building shall exceed 32 feet measured from average grade to the highest point of the highest roof structure.
  - 2. Building Setbacks.
    - a. No structure shall be built within 40 feet of the centerline of a public right-of way.
    - b. Structures shall be set back from side and rear property lines by at least 10 feet.

      Architectural appendages (i.e., roof overhangs, chimneys, bay windows, and decks not over 30 inches above grade) may extend two feet into required yards.
  - 3. Outside Storage. Outside storage shall be screened from view from adjoining properties and from public roadways by fencing, nondeciduous vegetation or other means. Any such screening shall be at least five feet high. Any outside storage associated with any nonresidential use allowed in this district shall also be so screened before any occupancy permit is issued.
  - 4. Utilities. Utilities installed to serve new development shall be underground.
  - 5. Lot Coverage. The maximum floor area ratio is 0.5.
  - 6. Vibration. None permitted beyond building wall.
  - 7. FAA Recommended Restrictions.
    - a. All development in this district must comply with the Federal Aviation Regulations (FAR) Part 77, relating to heights of land uses proximate to airports and protection of airspaces critical to airport operations.
    - b. All development in this district must comply with the Federal Aviation Administration Advisory Circular 150/5370-10, Standards for Specifying Construction on Airports. (Ord. 14-2000 § 7(VV); Ord. 13-2000; Ord. 4-1996; Ord. 12-1994)

